

City of Brisbane

Planning Commission Agenda Report

TO: Planning Commission For the Meeting of 1/14/16

FROM: Ken Johnson Senior Planner, via John A. Swiecki Community Development Director

SUBJECT: **23 San Bruno Ave.;** Use Permit UP-2-15 and Design Permit DP-1-15 to allow for the construction of an approximately 31-foot high, three-story, mixed-use building, including four 1,250 sq. ft. to 1323 sq. ft. residential units on the second and third floors and an approximately 550 sq. ft. ground floor commercial space and ground floor parking, to replace the existing single-story commercial building on a 5,000 sq. ft. lot in the NCRO-2 Neighborhood Commercial Retail Office Zoning District; Joseph J. Railla, applicant; Lon Carter, owner; APN 007-223-080.

Request: The applicant proposes to demolish the existing single story commercial building and build a new mixed-use building within the NCRO-2 Neighborhood Commercial zoning district. The existing 48 year old, 1,700 square foot, single-story, tilt-up, flat roofed structure will be demolished, except for the concrete slab, which is proposed to be re-used for the new building structure. The property owner has indicated that three of the four residential units are intended as rentals and that he plans to occupy the fourth residential unit. The first floor commercial space is intended to be used as an office for the owner's plumbing business.

Proposed Project: The proposed development includes a 3-story building with a 550 square foot ground floor commercial space and four, 2-bedroom apartment units, and six parking spaces. The commercial space and the 6- vehicle parking garage accessed by a 2- way driveway are located on the ground (first) floor. Four 2-bedroom residential units would be located side-by-side on the second and third floors, above the commercial space and parking garage. The residential units would have the main living on the second floor and the bedrooms would be on the third floor. The units would range from approximately 1,250 to 1,323 square feet in size with private balconies on the second floor from approximately 270 to 360 square feet in size.

The proposed building footprint on the first floor extends to the side lot lines to accommodate the parking garage and the commercial space. On the second and third floors the building would be set back 10 feet from the side lot lines and the residential entries and private balconies would be located within those setback areas, accessed internally by stairs and an elevator. The building maintains a 10 foot rear setback.

Building design: Building elevations, renderings, and materials samples are provided for the Commission's reference. The proposed 3 story building is approximately 31 feet in height. The building is of modern design, characterized by simple clean lines and strong geometric forms.

The first floor storefront is clad in medium grey smooth tile, while the upper building levels are finished in sand colored (yellowish-beige) smooth stucco. The trim color along the roof edge is muted orange. A green curved standing seam metal roof is proposed, along with arched glass canopies over the residential entry doors. These curved features add visual interest and help soften the angular planes of the building and the metal roof contributes a somewhat industrial feel, without being overtly industrial, and provides individuality to the building. Other prominent architectural features include the front building bays, which provide strong vertical elements, and the planter box awning at the second floor, which adds a horizontal component and articulation between the first and second floors.

The gates for the garage and pedestrian entry on each side of the commercial space would be black wrought iron. On the second level balcony, a wood fence/guard rail is proposed to provide screening at the front. Along the north side, the garage wall would extend above the balcony, along the property line, by 6 feet 8 inches to provide privacy between this and the adjacent building's balconies. On the other side, where there is more space due to the setback of the existing apartment building, a wrought iron guard rail is proposed.

Recommendation: Conditionally approve Design Permit DP-1-15 and Use Permit UP-2-15, per the staff memorandum with attachments, via adoption of Resolution DP-1-15/UP-2-15 with Exhibit A containing the findings and conditions of approval.

Environmental Determination: Construction of new multi-family dwelling units of 6 units or fewer in an urbanized area are categorically exempt from the provisions of the California Environmental Quality Act per Section 15303(b) and replacement an existing commercial structure is categorically exempt per Section 15302(b) of the State CEQA Guidelines. The exceptions to the categorical exemptions referenced in Section 15300.2 do not apply.

Applicable Code Sections: Brisbane Municipal Code (BMC) Section 17.14.040.L.2 allows for residential dwelling units in the NCRO-2 zoning district subject to the granting of a conditional use permit, when the units are located above or behind a commercial use. The findings for granting a use permit are contained in BMC Section 17.40.060.

BMC Section 17.10.050 requires a design permit for three or more dwelling units. The findings required for the approval of design permits within the NCRO-2 zoning district are contained in BMC Section 17.14.111 and the general design permit findings are contained in BMC Section 17.42.040.

The development regulations for the NCRO-2 zoning district are contained in BMC Section 17.14.060. The development regulations allow for Planning Commission discretion on building height and the floor area of the commercial space through the approval of a design permit. Specifically, per BMC Section 17.14.060.F, structures within the NCRO-2 zoning district may be up to 35 feet in height (versus 28 feet) when authorized by a design permit granted by the Planning Commission. Additionally, while the NCRO-2 regulations require a minimum storefront size of 600 square feet, the Commission may approve a storefront smaller than 600 square feet, if it can make the findings contained in BMC Section 17.14.060.H.1.

Analysis and Findings: Key findings are summarized and discussed below, while a complete listing and detailed discussion of all required findings is provided as Attachment C.

Use Permit Findings:

As noted previously, a use permit is required for residential development within the NCRO-2 zoning district per BMC Section 17.14.040.L.2. The two required use permit findings relate to:

1. Consideration to the nature and condition all adjacent uses and structures and consistency with the General Plan; and
2. Whether the proposed use would have injurious or detrimental effects on persons residing or working in the neighborhood, or the subject property, the neighborhood, or to the welfare of the City.

Adjacent Uses and General Plan Consistency: The proposed use meets the two required use permit findings. In regard to Finding #1, the proposal is consistent with the General Plan. The Land Use, Subareas and Housing Elements all address new development in this district. The NCRO General Plan land use designation allows for mixed-use development consistent with this proposal. As a matter of information, the General Plan does not establish a maximum residential density, but rather leaves it to the discretion by the Planning Commission on a case-by-case basis through the use permit process.

The addition of 4 residential units will increase housing opportunities in Brisbane's downtown core by providing new residences near existing shops and restaurants and in close proximity to transit. Regional bus lines and local shuttles have stops within ¼ mile of the site. At the same time, the proposal would maintain a storefront/office use and continue to provide local services, consistent with the zoning ordinance, BMC Section 17.14.060.H. Additionally, the above mentioned General Plan elements contain several policies and programs which express the City's desire to encourage such mixed use in-fill development that is transit oriented and reduces vehicle miles travelled, while retaining diversity of development and individual expression in new developments.

This proposal of 4 residential units on a 5,000 sq. ft. lot results in a density of 34.8 units per acre, which is less than the residential density on either side of this site along San Bruno Avenue. Immediately to the north, the 15 unit mixed use development of 1 San Bruno Avenue has a density of 43 units per acre. Immediately to the south, the 20 unit development of 35 San Bruno Avenue has a density of 87 units per acre.

The R-3 zoning district to the rear of this site allows up to 30 units per acre. This site is bordered by the 4 unit, 10 Plumas Street development and the 5 unit, 20-38 Plumas Street Habitat for Humanity development. The building setbacks for those Plumas Street sites along the rear property of the 23 San Bruno Avenue are approximately 27 to 29 feet. That combined with the setback of 10 foot for the proposed building provide a substantial separation between these buildings.

In addition to the project being compatible with nearby development from a density standpoint, the form and scale of the project is also consistent with adjoining and nearby development. The project complies with relevant development standards pertaining to building height, lot coverage, and parking. Additionally, the proposed building would be consistent with the scale of the buildings on either side. At approximately 31 feet, it would be lower than the 35 foot high, 1 San Bruno Avenue building by approximately 4 feet. The 35 San Bruno Avenue building also appears to be approximately the same height. The development at 1 San Bruno Avenue was built in 2007, while 35 San Bruno Avenue building was completed in 1967. The proposal is also consistent with 1 San Bruno in that 1 San Bruno Avenue also has approximately 10 feet wide rear balconies that would pair-up alongside the proposed 23 San Bruno Avenue rear balconies, with those balcony decks being at approximately 11 feet 8 inches and the 23 San Bruno Avenue decks being at approximately 10 feet 9 inches above grade. A 6 foot 8 inch wall would provide separation and privacy between the balcony areas for the two developments. 35 San Bruno has an approximately 5 feet side setback, and has covered, open-sided walkways on the second and third floors. In brief, the bulk of this building appears similar to the two on either side.

The architectural style of the building is compatible with the adjacent buildings as well, as discussed further in the design permit findings.

Injurious or Detrimental Effects: The proposed use would not be detrimental to those residing or working in the neighborhood, to other property or improvements or the welfare of the City. Rather, the proposal is consistent with the neighborhood and would provide for infill development and improvement of a property to better fit with the character of the neighborhood versus the existing single story commercial structure. It would increase the density at Brisbane's downtown core by four families, thereby contributing to the local economy, and that being within easy walking distance to local, shops, restaurants and transportation services. The residences would be within a building of similar height to the adjacent buildings, but of lesser density, as indicated above. The form of the building would also fit well with the adjacent developments to minimize detrimental effects by allowing for light and air between the buildings (see the design permit neighborhood compatibility finding below).

Design Permit Findings: The construction of any principal structure in the NCRO-2 zoning district is subject to the granting of a design permit in accordance with the 19 findings contained in BMC Section 17.14.111 and BMC Chapter 17.42. For new storefronts of less than 600 square feet an additional finding is contained in BMC Section 17.14.060.H. This application meets all of the applicable design permit findings as discussed in the attachment, with the recommended conditions of approval. Note that while the application meets all of the findings on its own merits, four of the recommended conditions of approval would modify some of the building material details to further strengthen the design, along with a recommended landscaping condition for the rear yard space.

While the detailed discussion of the 20 design permit findings is attached, as Attachment C, the key findings fall into five topic areas as follows and are briefly discussed below:

1. Neighborhood Compatibility
2. Streetscape Vernacular and Pedestrian Scale
3. Building Design Form and Details
4. Landscaping
5. Size of the Commercial Space

Neighborhood Compatibility: The findings regarding neighborhood compatibility, as it relates to the design permit findings, include the language, "...mitigating potential impacts on adjacent land uses..." and "...maintain a compatible relationship to adjacent development". These findings go hand-in hand with the use permit findings, discussed above. Although the development standards allow for zero setback from the side property lines, the building's proposed 10 foot setbacks on the second and third floors serves to mitigate the primary potential impacts of blocking light and air from the adjacent properties on either side. As discussed above, the building is of a similar scale as the adjacent buildings.

Not only does the proposal respect the adjacent development through the setbacks on the residential second and third floors, but it is compatible with the architectural styles, being an industrial-modern design consistent with the 1967 mid-century and the 2007 contemporary modern designs of the buildings on either side. While being designed to be compatible it is distinctive in its design, including different design details and form as discussed on the next page, under the form and details findings. This is consistent with Housing Element Goal H.D, "Ensure that new residential development is compatible with existing development and reflects the diversity of the community."

Streetscape Vernacular and Pedestrian Scale: The design respects the intimate scale and streetscape vernacular through various means, including articulation of the building with the bay windows and the planter box/awning to break up the mass of the building, the use of different building surface materials on the first floor versus the second and third floors (subway tiles below for the commercial spaces and stucco above) to provide architectural interest, the use of a planter box/awning at the second floor and the use of plants at both the ground level and in the planter box to soften the views of the building and distinguish the pedestrian level first floor and entry from the upper two floors. Generous windows at all levels, but especially important at the ground level, provide for a sense of contact and openness (visual access) between the streetscape and the building interior consistent with the findings as well as the Design Guidelines for the district, which were adopted in 2002.

The NCRO-2 district Design Guidelines also suggest that that portion of a building that is over 28 feet, should be stepped back from the front of the building, "so as not to overwhelm the view of pedestrians along both sides of the street below, and to emphasize the one-to two-story nature of the streetscape". This section of the street does not have a two-story nature and dropping the front of the building by a story would diminish the positive aesthetic relationship it has with the adjacent buildings. Instead the mass of the building is addressed by the architectural details of the second floor planter/awning, the tile and stucco surface treatment, the curve of the roof and the setbacks on the sides of the second and third stories.

Building Design Form and Details: As discussed above, the building has a modern design style and form with strong, simple architectural lines, which fits in well with the context, being located between two modern style buildings, one being mid-century and the other being contemporary. Beginning with its overall form, its second and third story, 10 foot side setbacks provide light and air between this and the adjacent developments.

The design creatively uses design details such as the planter box/awning, bay windows on the second and third floors and subway tile contrasted with stucco, the curved roof and arch entry features which all contribute to the modern design of the building, to create an appropriate design.

Note that while the overall result meets the findings for approval, staff has three recommendations on the details to further strengthen the overall effect.

1. For the stucco, staff recommends a color change to have a darker more vibrant stucco color (trading the trim and stucco body colors), to further strengthen the pairing of the stucco with the subway tile (please see the material samples and renderings).
2. For the subway tile, it's recommended that that tile pattern be extended across the exposed edge of the second floor concrete slab to tie these sections in with the first floor materials.
3. That portion of the balcony level guard rail at the front of the site, which is proposed to be wood, should be stucco to match the body of the building on the second level.

Landscaping: The proposed landscaping would generally fit well with the site, with one recommendation for the rear landscaping (see #1, below). At the front, the building is proposed to be set back 2 feet from the property line, except for the bay windows and planter. This allows for landscaping of the front edge at the ground-plane. That ground-plane planting combined with the second level planter box will provide landscaping specifically to enhance the design and enliven the streetscape, consistent with the findings. The plant selections are appropriate to the context at the front, being low water use and of proper scale. The second story sides of the building (front and rear of each residence) will have a significant amount of open balcony space. Those spaces will be surfaced with grey and orange colored, slate tiles for a durable and aesthetically pleasing result. The owner has indicated that seedless Olive trees in containers will be placed at this level prior to occupancy, which will provide an immediate positive visual impact with very low water use plant species. Plantings may also be placed in containers on the balconies by the individual tenants. The rear of the building would be set back 10 feet from the property line and the proposal is to have the area paved with permeable pavers. Note that at 274 to 364 square feet for each unit on the second floor, plus 500 square feet on the ground level at the rear, these "yard" areas provide significantly more passive open area than the minimum required by the BMC of 60 square feet per unit.

One area where staff is proposing that the landscaping should be modified, as indicated in the conditions of approval, is in the rear yard. The rear yard is proposed to include permeable pavers, but is not currently proposed to include plants. Staff suggests the following regarding the rear landscaping:

1. The rear setback area should be landscaped to include plantings and seating to provide an employee break area. Note that the plantings may be small to medium scale so-as not to conflict with the large tree located on the property to the rear of this site.

Size of Commercial Space: The development standards call for a minimum of 600 square feet of storefront space, but also allows for less, if the Commission finds, “that such lesser area is as large as possible for the intended storefront use, given the size, configuration, and physical constraints of the structure and the site.” The proposal includes 550 square feet of storefront space, plus 83 square feet to help with storage needs at the rear of the building. The 550 square feet space is the most that can reasonably be dedicated to the storefront, given other site restrictions. The size of this space is restricted by the lot size being 5,000 square feet, in combination with the development regulations and state Building Code requirements regarding a minimum rear setback, space required for a driveway and parking for the residences, trash and recycling enclosure space, walkway access, and the required elevator. All this is in balance with the City’s aim of providing for infill mixed use development, to include residential uses in this zoning district.

Approximately 50 square feet of commercial space could be added to the front of the site by eliminating the front planter, however that would be contrary to the other findings regarding incorporating landscaping, specifically landscaping to enliven the streetscape and it would result in a significantly less attractive development. Alternatively, the development could be reduced to three residential units, thereby reducing the parking requirements, but that would be in conflict with the City’s aim of providing for transit oriented development that reduces vehicle miles travelled, as expressed through the following Housing Element goal and policy:

- Goal H.E, “*Encourage compact, in-fill mixed use and transit oriented development to reduce vehicle miles travelled and greenhouse gas emissions*”
- Policy H.E.1, “*Encourage housing that supports transit oriented development (TOD) and smart growth to minimize automobile trips and reduce greenhouse gases.*”

Parking

Within the NCRO-2 district, the parking requirements for ground floor storefront (i.e.: restaurant, retail and office) uses are waived by the BMC, freeing up on site parking to meet the requirements for residential uses.

The application meets the parking provisions as detailed in BMC Section 17.14.090 and Chapter 17.34. This includes 1.5 off-street parking spaces per unit required for multi-family residential units with 2 bedrooms. The Building Dept. has indicated that the development is to include one van space to meet the 2013 Building Code regarding accessible parking. That space is included in the total of 6 off-street spaces for this project.

Additionally, the location of the driveway to the north side of the site would serve to maximize the on-street parking. That driveway would be located adjacent to the driveway for the 1 San

Bruno Ave parking garage and would leave street parking available along the southern portion of the site frontage, with the ability to accommodate one space completely within the frontage and a second space overlapping the frontage of the subject site and 35 San Bruno Ave. to the south. The final striping for the street parking will be subject to the City Engineer's approval through the Building Permit application.

As indicated above, bicycle parking would also be provided, via a bike rack, within the public right-of-way along the site frontage.

Attachments:

- A. Draft Resolution with Findings and Conditions of Approval
- B. Table 1 Project Description
- C. Findings Outline and Discussion
- D. Aerial of Site Vicinity
- E. Photos by Staff
- F. Applicant's Photos and Plans
- G. Colors & Materials Samples Photo (Sample to be provided at the meeting)

Draft
RESOLUTION DP-1-15/UP-2-15

A RESOLUTION OF THE PLANNING COMMISSION OF BRISBANE
CONDITIONALLY APPROVING DESIGN PERMIT DP-1-15 and USE PERMIT UP-2-15
FOR A MIXED-USE DEVELOPMENT
(4 RESIDENCES AND 1- 550 SQ FT COMMERCIAL SPACE)
AT 23 SAN BRUNO AVENUE

WHEREAS, Joseph J. Railla, the applicant, applied to the City of Brisbane for Design Permit approval of a mixed use development at 23 San Bruno Avenue; and

WHEREAS, on January 14, 2015, the Planning Commission conducted a hearing of the application, at which time any person interested in the matter was given an opportunity to be heard; and

WHEREAS, the Planning Commission reviewed and considered the staff memorandum relating to said application, the plans and photographs, the written and oral evidence presented to the Planning Commission in support of and in opposition to the application; and

WHEREAS, a new multi-family dwelling units of 6 units or less in urbanized area and redevelopment of commercial space of substantially the same size are categorically exempt from the provisions of the California Environmental Quality Act per Section 15303 and 15302(b) of the State CEQA Guidelines and the exceptions to the categorical exemptions referenced in Section 15300.2 do not apply; and

WHEREAS, the Planning Commission of the City of Brisbane hereby makes the findings attached herein as Exhibit A in connection with the Design Permit.

NOW THEREFORE, based upon the findings set forth hereinabove, the Planning Commission of the City of Brisbane, at its meeting of January 14, 2016, did resolve as follows:

Design Permit Application DP-1-15 and Use Permit UP-2-15 are approved per the conditions of approval attached herein as Exhibit A.

ADOPTED this fourteenth day of January, 2016, by the following vote:

AYES:
NOES:
ABSENT:

TuongVan Do
Chairperson

ATTEST:

JOHN A SWIECKI, Community Development Director

Draft
EXHIBIT A

Action Taken: Conditionally approve Design Permit DP-1-15 and Use Permit UP-2-15 per the staff memorandum with attachments, via adoption of Resolution DP-1-15/UP-2-15

Findings:

- A. The proposal is consistent with the nature and condition of all adjacent uses and structures, and is consistent with the General Plan. There is no specific plan for the area in question.
- B. The establishment, maintenance or operation of the use applied for will not, under the circumstances of the particular case, be detrimental to the health, safety, comfort and general welfare of the persons residing or working in the neighborhood of such proposed use, nor will it be injurious or detrimental to property and improvements in the neighborhood or the general welfare of the city.
- C. The proposal's scale, form and proportion, are harmonious, and the materials and colors used complement the project.
- D. The commercial space is as large as possible for the intended storefront use, given the size, configuration and physical constraints of the structure and the site.
- E. The orientation and location of the building and other features integrate well with each other and maintain a compatible relationship to adjacent development. Appropriate open areas ("open spaces") are provided through the building setbacks.
- F. Proposed buildings and structures are designed and located to mitigate potential impacts to adjacent land uses, including potential light and air impacts by stepping the second and third floors in from the lot lines.
- G. The project design takes advantage of natural heating and cooling opportunities through building placement, landscaping and building design to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability.
- H. The site is not located on a hillside.
- I. The site plan minimizes the effects of traffic on abutting streets through careful layout of the site with respect to location, dimensions of vehicular and pedestrian entrances and exit drives, and through the provision of adequate off-street parking. There is an adequate circulation pattern within the boundaries of the development. Parking facilities are adequately surfaced, landscaped and lit.

- J. The proposal encourages alternatives to travel by automobiles where appropriate, through the provision of facilities for bicycles. The site's location and direct sidewalk access provides alternatives for pedestrians to access public transit stops and access to other means of transportation.
- K. The site development plans provide open areas and landscaping to complement the buildings and structures. In this case, landscaping is not needed to separate and screen service and storage areas, break up expanses of paved area and define areas for usability and privacy. Landscaping is water conserving and is appropriate to the location. The site is not in or adjacent to habitat protection or wildland fire hazard areas.
- L. The proposal takes reasonable measures to protect against external and internal noise.
- M. Consideration has been given to avoiding off-site glare from lighting and reflective building materials.
- N. Attention is given to the screening of utility structures, mechanical equipment, trash containers and rooftop equipment.
- O. There is no signage included in this application.
- P. Provisions have been made to meet the needs of employees for outdoor space.

Conditions of Approval:**Prior to issuance of a Building Permit:**

1. The owner shall obtain a permit to demolish the existing structure.
2. An application including detailed building plans, application forms and fees shall be submitted to the City for issuance of a Building Permit. The building shall be required to comply with all applicable state codes and applicable City of Brisbane Municipal Code provisions for new construction. At a minimum, building plans shall address the following conditions:
 - a. The plans shall reference the materials and colors as approved with this Design Permit (see related conditions below).
 - b. The building permit application shall identify San Bruno Avenue as a noise corridor (60 to 65 dB per the General Plan) to ensure that noise insulation meets state standards for the indoor occupants. Also, the plans shall show all permanent mechanical equipment that could be a source of structural vibration or structure borne noise shall be shock mounted with inertia blocks or bases and/or vibration isolators.
 - c. Building plans shall address Fire Dept. requirements for new construction, including but not limited to installation of fire sprinklers, obtaining water flow, smoke detectors,

- key box, portable extinguishers, clearly visible address, illuminated utility identification, illuminated exit signs, and fire sprinklers shall have a horn strobe mounted on the San Bruno side of the building.
- d. The building permit shall include undergrounding of utilities to service the building.
 - e. Mechanical equipment may not be mounted on the rooftop, or be otherwise visible from off-site.
 - f. The building permit application shall not include materials which would present an off-site glare due to reflective materials or lighting.
 - g. The rear bay windows, which extend 2 feet into the 10 foot rear setback, shall not include floor area, per the setback exception contained in BMC Section 17.32.070A.1.b. That is they may not have a floor to ceiling height of 6 feet or more, although they may contain seating.
 - h. The applicant shall comply with all applicable state and City stormwater requirements prior to issuance and during the performance of the building permit. The final design of the stormwater management system is subject to the City Engineer. The City may require the applicant to update the C.3 storm water form to reflect the final design.
 - i. A bike rack shall be located within the public right-of-way as indicated in the plans. The final bike rack design and location is subject to approval by the City Engineer and Planning Director.
 - j. Internal bike parking beneath the stairs will be marked out with paint or otherwise clearly marked to designate bike parking and equipped with a bike rack, so that bikes may be locked and the pedestrian walkway kept clear, to the satisfaction of the Planning Director and Building Dept.
 - k. The final detailed landscaping plans shall be submitted for approval by the Planning Director, to include the rear setback area as a break area for employees, which is to include plantings and seating. The plans shall also be consistent with the Water Conservation in Landscaping Ordinance (BMC Section 15.70).
 - l. The plans submitted for Building Permit approval shall specify lighting that will be directed away from and not cause glare onto adjacent properties.
 - m. Plans shall indicate that no reflective exterior equipment shall be allowed. Roof vents shall be painted to match or blend with the rooftop.
 - n. Either the darker color muted orange shown in the application for the awning or similar color may be used for the stucco areas, instead of beige. The trim is to be either the lighter sand color or a darker color to contrast. Final color selection shall be subject to Planning Director approval following submittal of samples.

- o. That portion of the balcony level guard rail proposed in the applicant's plans to be wood shall be stucco instead (to match the body of the building), with its top cap to match the trim at the eaves.
 - p. The grey subway tiles shall be extended to provide a covering for the exposed concrete band that appears over the entrance to the parking garage and over the pedestrian entry gate on either side of the commercial space.
3. Color and materials samples and/or cut sheets where appropriate shall be provided for the front fencing and gate materials, window and door frames, glass entry canopies, bike racks, and final building colors, for Planning Director approval prior to construction. The first floor iron fence/gate materials are to be powder coated black. Materials samples shall also be provided for windows. All windows shall match each other and shall not be dark or reflective.
4. An encroachment permit shall be obtained prior to any work within the public right-of-way.
5. Grading, paving and drainage plans, per Brisbane Municipal Code Sections 12.24.010 & 15.08.140, shall be submitted for approval by the City Engineer prior to the issuance of a building permit. Drainage shall comply with the National Pollutant Discharge Elimination System (NPDES) permit issued by the San Francisco Bay Regional Water Control Board. The property owner(s) shall be responsible for ongoing operation and maintenance of any permanent structural stormwater controls.
6. Improvements within the public right of way shall be completed to the satisfaction of the City Engineer.
7. Prior to the issuance of a Building Permit and subject to the approval of the City Attorney, the property owner shall execute an agreement including a covenant running with the land and enforceable by the City whereby the owner waives the right to protest the inclusion of the property within an underground utility district.
8. The underlying subdivision lots shall be merged, via recordation of lot merger with the County, subject to a separate City administrative application form and fee.

During Construction:

9. Prior to foundation construction, a surveyed "staking" plan shall be submitted to the City Building and Planning Departments.
10. The project shall comply with the stormwater Best Management Practices, as provided in the applicable state regulations and included in the applicant's stormwater checklist for Small Projects.

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11. The sidewalk along the site frontage shall be reconstructed to relocate the driveway and markings will be provided for on street parking, subject to City Engineer approval, via encroachment permit.
12. Any prehistoric Native American cultural resources found during the course of construction shall be conserved in accordance with State and Federal requirements (Appendix K of the State CEQA Guidelines).

Prior to Occupancy:

13. The property owner shall enter into a standard landscape maintenance agreement with the City for landscaping, to the satisfaction of the City Attorney.
14. All landscaping shall be installed, including second floor potted trees.
15. House numbers shall be affixed to the building at a location visible from the street and a size, color and style subject to approval by the Planning Director and Fire Dept.
16. Prior to certificates of occupancy the applicant shall demonstrate conformance with all of the above design permit conditions of approval.

Other Conditions:

17. Any future proposal to convert rental units to condominiums shall comply with the applicable state and City regulations regarding condominium conversions in effect at that time.
18. Residential units are intended as rentals. If the owner decides to establish the units as condominiums, then separate application form, fees and application materials would apply. The provisions for condominium conversions shall also apply, if established as rentals and later converted condominiums.
19. Private parking signs for on-street parking and the sidewalk bike rack shall not be allowed.
20. The required garage parking spaces shall not be used or converted to any other use that would impair their basic use as parking for motor vehicles per Brisbane Municipal Code Section 17.34.020.A.
21. No advertising signage is included in this application. Advertising signage is subject to a separate application form and fee.

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22. Minor modifications may be approved by the Community Development Director in conformance with all requirements of the Municipal Code.

23. This Design Permit and use permit shall expire two years from the effective date (at the end of the appeal period) if a Building Permit has not yet been issued for the approved project.

**Table 1- Project Description
23 San Bruno Avenue**

Site Description		
General Plan Designation:	Neighborhood Commercial/Retail/Office	
Zoning:	NCRO-2 Downtown Brisbane Neighborhood Commercial District	
Slope:	<5%**	
Existing Development:	48 year old- Single Story Commercial Building	
Development Standards	Maximums	Proposed
Density:	Established by Use Permit	4 units (i.e.: 1 per 1,250 sq. ft.)
Lot Coverage:	90% (4,500 sq. ft.)	89% (4,450 sq. ft.) Commercial Space 550 sq. ft. + 83 sq. ft. of storage Garage 3,488 sq. ft.
Floor Area Ratio/Floor Areas:	NA	Unit 1: 1,323 sq. ft. Unit 2: 1,250 sq. ft. Unit 3: 1,251 sq. ft. Unit 4: 1,263 sq. ft.
Height	28 or 35 ft., per design permit findings	30 ft. 10 in*
	Minimums	Proposed
Lot Area:	2,500 sq. ft. (25 wide)	5,000 sq. ft. (50 by 100 ft.)
Fencing	8 ft. when adjacent to residential district	8 ft. for rear yard
Storefront	600 sq. ft., except as approved by the Planning Commission. Include vent or chase for other potential uses.	550 sq. ft. of storefront + 83 sq. ft. of storage at rear of building. Chase included for other potential uses.
Passive Open Space (i.e.: patios, decks etc.)	60 sq. ft./residential unit	Unit 1: 290 sq. ft. Unit 2: 274 sq. ft. Unit 3: 301 sq. ft. Unit 4: 364 sq. ft. Ground floor rear yard: 500 sq. ft.
Building Setbacks—		2 ft. on ground floor. 0 ft. for bay windows on residential floors. Second floor planter and roof eave to extend into public right-of-way, with City Engineer approval of encroachment.
Front	0 ft.	
Sides	0 ft.	0 ft. ground floor 10 ft. on residential floors, except elevator and balconies.
Rear	10 ft.	10 ft., except bay windows on residential floors, consistent with exception (see below)
Architectural Feature Exceptions (BMC Section 17.32.070.A.1.b) - Bay Windows at Rear	Setback Section Rear bay windows may extend 3 ft. from building, but no closer than 7 ft. from the rear lot line	Rear bay windows extend 2 ft. from building and to within 8 ft. of the rear lot line.
Recycling Area	Adequate enclosed space	Enclosed Space for shared bins, per SSF Scavenger recommendations.
Parking	A minimum of 1.5 garage spaces per unit (6 total). Note that standard spaces are 9 ft. by 18 ft. and compact spaces are 8 ft. by 16 ft. Up to 3 spaces (50%) may be compact.	The total off-street (garage spaces) would be 6, with 2 standard spaces and 3 compact spaces and one ADA Van accessible space. In addition, 1 standard on-street space will be provided, at the discretion of the City Engineer.

Notes: *Per BMC Section 17.02.400, height is measured as the average of the highest gable of a vaulted roof, not the roof peak. The roof peak in this case is 33 ft. 2 in, whereas the average is 30 ft. 10 in.

**The applicant has indicated the intent to re-use the existing building slab to minimize required earthwork.

ATTACHMENT - Findings Outline & Discussion

The following is an outline of the required Use Permit and Design Permit Findings:

Use Permit Findings:

A use permit is required for residential development within this zoning district, per BMC Section 17.14.040L.2. The proposed use meets the required findings for a use permit, as discussed below.

Adjacent Uses and Consistency: *“In considering an application, the planning commission shall consider and give due regard to the nature and condition of all adjacent uses and structures, and to general and specific plans for the area in question.”*

The application meets this finding. It is consistent with the adjacent uses and structures and the neighborhood in general. There is no specific plan in place for this area of Brisbane. It is also consistent with the General Plan land use designation of Neighborhood Commercial/Retail/Office. The 2015-2022 Housing Element recognizes the NCRO-2 district as having, *“residential conditionally permitted as part of a mixed use, no minimum or maximum unit density set”* (pg. III-12). This is consistent with BMC Section 17.14.060, which allows the residential density to be established by use permit. With 4 units on this 5,000 sq. ft. lot, the development would have a density of 34.8 units per acre. That is slightly less than the residential density for 1 San Bruno Avenue at 43 units per acre and significantly less than 35 San Bruno Avenue which has a density of 87 units per acre.

The R-3 zoning district to the rear of this site allows up to 30 units per acre. This site is bordered by the 4 unit, 10 Plumas Street development and the 5 unit, 20-38 Plumas Street Habitat for Humanity development. The building setbacks for those Plumas Street sites along the rear property of the 23 San Bruno Avenue are approximately 27 to 29 feet. That combined with the setback of 10 foot for the proposed building provide a substantial separation between these buildings.

The Land Use & Subareas Elements and the 2015-2022 Housing Element include the following goal, policy and program direction, which are consistent with this proposal:

- Goal H.E, *“Encourage compact, in-fill mixed use and transit oriented development to reduce vehicle miles travelled and greenhouse gas emissions”*
- Policy H.E.1, *“Encourage housing that supports transit oriented development (TOD) and smart growth to minimize automobile trips and reduce greenhouse gases.”*
- Program H.E.1.b, *“Continue to allow residential uses above or behind storefront uses in the NCRO-2 Downtown Brisbane Neighborhood Commercial District...”*
- Policy 20, *“Retain diversity of development and individual expression in residential and commercial development, especially Central Brisbane.”* (also, Policy 253 – similar)

The addition of 4 residential units will increase housing opportunities in Brisbane's downtown core by providing new residences near existing shops and restaurants and in close proximity to transit. Regional bus lines and local shuttles have stops within ¼ mile of the site. At the same time, the proposal would maintain a storefront/office use and continue to provide local services, consistent with the zoning ordinance, BMC Section 17.14.060.H.

In addition to the project being compatible with nearby development from a density standpoint and maintaining a storefront, the form and scale of the project is also consistent with adjoining and nearby development. The project complies with relevant development standards pertaining to building height, lot coverage, and parking. Additionally, the proposed building would be consistent with the scale of the buildings on either side. It would be a lower than the 35 foot high, 1 San Bruno Avenue building by approximately 4 feet, at approximately 31 feet. The 35 San Bruno Avenue Building also appears to be approximately the same height, but due to its age, the City does not have a precise record of its height. The development at 1 San Bruno Avenue was built in 2007, while 35 San Bruno Ave was built in 1967. The proposal is also consistent with 1 San Bruno in that 1 San Bruno Ave also has approximately 10 feet wide rear balconies that would pair-up alongside the proposed 23 San Bruno rear balconies, with those balcony decks being at approximately 11 feet 8 inches and the 23 San Bruno Avenue decks being at approximately 10 feet 9 inches above grade. A 6 foot 8 inch wall would provide separation and privacy between the balcony areas for the two developments.

35 San Bruno has an approximately 5 feet side setback, and has covered walkways on the second and third floors, so that building does not step back from that 5 foot setback.

In brief, the form and scale of the proposed building will be similar to the two on either side.

The architectural style of the building will fit with those adjacent buildings as well and that's discussed further in the design permit findings.

Injurious or detrimental: *"The planning commission shall determine whether or not the establishment, maintenance or operation of the use applied for will, under the circumstances of the particular case, be detrimental to the health, safety, comfort and general welfare of the persons residing or working in the neighborhood of such proposed use, or whether it will be injurious or detrimental to property and improvements in the neighborhood or the general welfare of the city."*

The proposed use would not be detrimental to those residing or working in the neighborhood, to other property or improvements or the welfare of the City. Rather, the proposal is consistent with the neighborhood and would provide for infill development and improvement of a property to better fit with the character of the neighborhood vs. the existing single story commercial structure. It would increase the density at Brisbane's downtown core by four families, thereby contributing to the local economy, and that being within easy walking distance to local, shops, restaurants and transportation services. The residences would be within a building of similar height to the adjacent buildings, but of lesser density, as indicated above. The form of the building would fit well with the adjacent developments, being set back 10 feet on the second and

third floors, at the same level as the adjacent residential units, and would therefore allow for light and air between and not have a detrimental or injurious impact on the neighbors. With setbacks of 27 to 29 feet the buildings to the rear of the site will have even greater separation from the proposed building.

Design Permit Findings:

The construction of any principal structure in the neighborhood commercial district shall be subject to the granting of a design permit in accordance with the provisions of BMC Section 17.14.111 and BMC Chapter 17.42 of this title and any applicable design guidelines adopted by the city. As indicated above there is also a finding for Planning Commission approval of new storefront of less than 600 sq. ft. This application meets all of the applicable design permit findings, as outlined below.

BMC Section 17.14.111 findings: The following five findings are required for approval of a principal structure within the NCRO-2 zoning district. The proposal meets all of these findings.

Scale and vernacular: *The design respects the intimate scale and vernacular character of the street.*

The design respects the intimate scale and vernacular through various means, including the mass of the building being reduced by voluntary side setbacks on the second and third floors, the use of different materials on the first floor versus the second and third floors (subway tiles below for the commercial spaces and stucco above) and the use of a planter box/awning at the second floor and the use of plants at both the ground level and in the planter box to soften the views and break up the mass of the building.

The NCRO-2 district Design Guidelines also suggest that that portion of a building that is over 28 feet, should be stepped back from the front of the building, “so as not to overwhelm the view of pedestrians along both sides of the street below, and to emphasize the one-to two-story nature of the streetscape”. This section of the street does not have a two-story nature and dropping the front of the building by a story would diminish the positive aesthetic relationship it has with the adjacent buildings. Instead the mass of the building is addressed by the architectural details of the second floor planter/awning, the tile and stucco surface treatment, the curve of the roof and the setbacks on the sides of the second and third stories.

Design details: *Design details are incorporated to articulate the building and emphasize the relationship to the pedestrian environment.*

The building is well articulated and emphasizes the pedestrian environment through the design details mentioned above, the planter box/awning, the use of subway tile and stucco, also the bay windows above the planter box serve to articulate the building and related it to the pedestrian environment. These details along with the strong lines and arched, metal roof and arched glass entries also come together to articulate the industrial-modern form of the building.

Creative use of design elements: *The design incorporates creative use of elements that are characteristic of the area, such as awnings, overhangs, inset doors, tile decoration, and corner angles for entry.*

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The design creatively uses a planter box/awning, bay windows on the second and third floors and an interesting subway tile which all tied in well with the modern design of the building, to creating an overall pleasing design.

Street relationship: *Color and texture are provided at the street through the use of signage, lighting, planter boxes, or other urban landscape treatments.*

The contrast of the grey stone-like subway tile and the stucco create an aesthetically pleasing contrast. Staff has recommended a color change to have darker more vibrant stucco (exchanging the trim color and the stucco body color, or similar). The design incorporates the planter box/awning at the second floor as well as a 2 feet wide planter strip along the front of the commercial space at the ground level. Although the rendering shows a hint of what the future signage might look like, no signage is included in the application. Signage may be granted via separate application form and fee.

Landscaping: *Landscaping has been incorporated to enhance the design and enliven the streetscape.*

The building would be set back 2 feet from the property line at the ground level to allow for landscaping of the front edge at the ground-plane to provide interest along the streetscape.

The planter box awning between the first and second floors will serve as both an entry covering and to enliven the streetscape.

The residential first and upper floors are proposed to be setback from the property line on both the north and south sides and would thereby allow for outdoor areas for the occupants and landscaping on the second level. The applicant has indicated that fruitless Olive trees would be place in pots at that level, and those front trees will also be visible from the public right-of-way and further enliven the streetscape, especially as viewed from across the street.

BMC Chapter 17.42 Findings: The design also meets all of the general design permit findings contained in BMC Chapter 17.42.

General Plan Consistency: *“The proposed development is consistent with the general plan and any applicable specific plan.”*

The discussion of General Plan consistency was provided above for the use permit finding. There is no specific plan for this area of Brisbane.

Harmonious design: *“The proposal’s scale, form and proportion, are harmonious, and the materials and colors used complement the project.”*

The site is 50 feet wide by 100 feet deep and is located between two existing 3-story buildings. The proposal would fit well with the lot and would be harmonious both internally and with the surrounding development. It would have a modern appearance and has good use of second floor

balconies to provide visual relief and articulation of the building, while providing light and air between the living spaces proposed on this building and those on the multi-unit buildings on each side of it. Its use of a planter box at the front combined with bay windows and stucco, block and tile (as discussed in the previous findings), will make for an appealing front façade. Note also that the City Engineer has reviewed the design, including the planter box awning, which would extend 2 feet into the public right-of-way, and indicated no concerns with it. Its construction will also be subject to an encroachment permit through the City Engineer. The wrought-iron gates across the driveway and pedestrian entryways would provide both security and provide for a fairly continuous façade so one's eye is not as readily drawn into the garage space.

The proposal meets the required development standards (see attached summary table). Note that while the development standards include 600 sq. ft. of storefront commercial space at the ground floor, the code (BMC Section 17.14.060.H) also indicates that the Planning Commission may approval a smaller space if it finds that the smaller space is as large as possible for the intended storefront use, given the size, configuration and physical constraints of the structure and the site, with the proposed 550 square foot commercial space. This finding is addressed below.

The materials samples and artist's renderings provided by the applicant, provide information for the Commission to visualize the proposal.

Compatibility: "The orientation and location of buildings, structures, open spaces and other features integrate well with each other and maintain a compatible relationship to adjacent development."

The proposal is consistent with this finding. The neighborhood includes primarily multi-family and mixed use developments. The immediately adjacent developments are both three story developments with mixed use to the north and an apartment building to the immediate south, with 21 units at 35 San Bruno Avenue and 15 units at 1 San Bruno Avenue. Both of these adjacent developments have a higher residential density than the proposal. To the rear of the site, the properties are zoned R-3 and include 2 –story, multi-family buildings, as discussed in more detail in the use permit findings.

The proposal also recognizes the pattern of development with parking garages adjacent on each of the side lot lines, but then steps the building in at the second and third stories which allows for light and air at the balcony levels of those adjacent structures.

The combination of scale, orientation, landscaping and materials will fit well with the immediately adjacent development as well as neighborhood as a whole.

Not only does the proposal respect the adjacent development through the setbacks on the residential second and third floors, but it is compatible with the architectural styles, being an industrial-modern design between the mid-century and contemporary modern designs of the buildings on either side. While being designed to be compatible it is distinctive in its design, consistent with Housing Element Goal H.D, "Ensure that new residential development is compatible with existing development and reflects the diversity of the community."

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A materials board and color samples will be available for viewing at the Planning Commission's hearing on this matter.

Mitigation of potential impacts: *"Proposed buildings and structures are designed and located to mitigate potential impacts to adjacent land uses."*

The primary potential impact from the proposed building would be on light between it and the buildings on either side, given that there are no side setbacks required in this zoning district. This is addressed well with the first and upper residential floors being setback from the property line to allow for outdoor spaces for the future residences, while at the same time creating air-space between the structures at these levels. The result is to also reduce the visual impact of the scale of the building as seen from the street. As an aside, it should be noted that the proposed building would result in a substantial visual improvement versus the existing single story building and provide better harmony with the appearance and scale of the buildings on either side along San Bruno Avenue.

Natural heating and cooling: *"The project design takes advantage of natural heating and cooling opportunities through building placement, landscaping and building design to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability."*

The project would provide natural heating and cooling through the orientation of the individual units allowing sunlight light to enter the individual units during the daytime and air to circulate between this and the adjacent buildings residential floors.

Hillside development: *"For hillside development, the proposal respects the topography of the site and is designed to minimize its visual impact. Significant public views of San Francisco Bay, the Brisbane Lagoon and San Bruno Mountain State and County Park are preserved."*

This finding is not applicable.

Traffic impacts: *"The site plan minimizes the effects of traffic on abutting streets through careful layout of the site with respect to location, dimensions of vehicular and pedestrian entrances and exit drives, and through the provision of adequate off-street parking. There is an adequate circulation pattern within the boundaries of the development. Parking facilities are adequately surfaced, landscaped and lit."*

Due to the size of the lot there is only one entrance in and out for vehicles. That entrance would allow for 2 way traffic in and out of the site, to City standards, to prevent potential traffic backups on San Bruno Avenue due to vehicles entering or exiting the site. Off-street parking includes 1.5 spaces per residential unit, for 6 spaces total, one of those spaces is an ADA compliant space per the 2013 Building Code. The ground floor commercial space does not have an off-street parking requirement. On-street parking will also be maintained at the site's frontage. That would include one street space completely within the site's frontage, plus a second space partially overlapping to the 35 San Bruno Avenue frontage. The final striping of the street parking and the sidewalk configuration will be done to the satisfaction of the City Engineer.

Parking facilities will be required to meet state building code regarding construction. A condition of approval is also recommended to require that each unit be supplied with an automatic garage door opener and that the garage door be equipped with a coded keypad in the event of an opener being misplaced. This is to enable the vehicles to efficiently get off the street and into the garage spaces.

Alternative travel modes: *“The proposal encourages alternatives to travel by automobiles where appropriate, through the provision of facilities for pedestrians and bicycles, public transit stops and access to other means of transportation.”*

In compliance with the development standards and to also address this finding, the applicant has also included bicycle parking along the sidewalk along the site’s frontage as well as long term bicycle parking towards the rear of the site within the storage closet as well as under the rear stairwell.

The site is also located a short distance (within ¼ mile) to existing transit stops (SamTrans bus and shuttle lines) and is already connected by sidewalks to these stops located along Old County Road, at the Community Park, and along Bayshore Boulevard.

Landscaping: *“The site provides open areas and landscaping to complement the buildings and structures. Landscaping is also used to separate and screen service and storage areas, break up expanses of paved area and define areas for usability and privacy. Landscaping is generally water conserving and is appropriate to the location. Attention is given to habitat protection and wildland fire hazard as appropriate.”*

The lot coverage within the NCRO-2 district is allowed to be up to 90% of the lot area. The proposed lot coverage for this site would be just under that limit at approximately 89%. The rear setback area will be landscaped subject to the conditions of approval, which requires Planning Director approval of the detailed landscape plans prior to installation.

Despite the allowance for 90% of the site to be covered by the building, the application provides for landscaping on both the ground plane and at the first floor residential level that significantly adds to the landscaping and provides for passive recreation areas and would serve to create inviting and attractive spaces. While the code specifies a minimum of 60 square feet of passive open area per residential unit, the proposal includes between 274 square feet and 364 square feet of private garden/balcony area per residential unit. The plan calls for fruitless Olive trees, a very low water use species, to be planted in pots at the first floor level and additional potted plants may be added by the individual tenants. For further details on the plantings at that level refer to sheet A-3.

The rear setback area on the ground floor, at the rear of the site, would provide for 500 square feet of landscaped area. It’s envisioned that this would include a mix of patio area and planted areas. The plantings will need to be appropriate to the context, respecting proximity to buildings and the large tree located to the rear of the site. The final landscape plan for that area will be subject to approval by the Planning Director, consistent with this finding.

Landscaping at the front of the site would be provided with the 2 foot setback in front of the building and with the planter box which articulated the ground floor and the 1st residential floor.

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These landscape features will serve to enhance the views of the building as seen from San Bruno Ave.

The site is not within a habitat conservation area or adjacent to wildlands, however the landscaping would not be permitted to include either invasive or highly flammable plant species.

Noise: *“The proposal takes reasonable measures to protect against external and internal noise.”*

Noise would come from the primary sources of vehicles and between the residential units internal to the proposed building or between apartment buildings. The proposal is consistent with the neighborhood and is not anticipated to generate noise beyond that expected for this the NCRO-2 zoning district.

Because the site is located within the San Bruno Avenue traffic noise corridor, as indicated in the 1994 General Plan, a condition of approval is included to notify the Building Dept. as part of the plan check process to insure that sound insulation addresses noise protection to the state Building Code standards. The state building code also includes provisions to address potential noise transmission between attached housing units and that will be addressed through the building permit process.

Glare: *“Consideration has been given to avoiding off-site glare from lighting and reflective building materials.”*

The proposal is consistent with this finding. A condition of approval has been recommended to require that lighting be directed so as not to result in off-site impacts upon neighboring properties. Although reflective building materials are not proposed, a condition of approval has been included to also prohibit the use of reflective building materials.

Screening: *“Attention is given to the screening of utility structures, mechanical equipment, trash containers and rooftop equipment.”*

None of these elements are proposed to be located such that they would be viewed from off site, but are to be internal to the building. Specifically trash would be in an alcove towards the rear of the parking garage area. Similarly the elevator equipment would be internally located and individual water heaters, and furnaces would be internal to each unit.

Signage: *“Signage is appropriate in location, scale, type and color, and is effective in enhancing the design concept of the site.”*

No signage is included in this application.

Employee outdoor space: *“Provisions have been made to meet the needs of employees for outdoor space.”*

The rear setback area will be landscaped to allow for an employee break area. The Conditions of Approval indicate that final landscape plans would be subject to Planning Director approval.

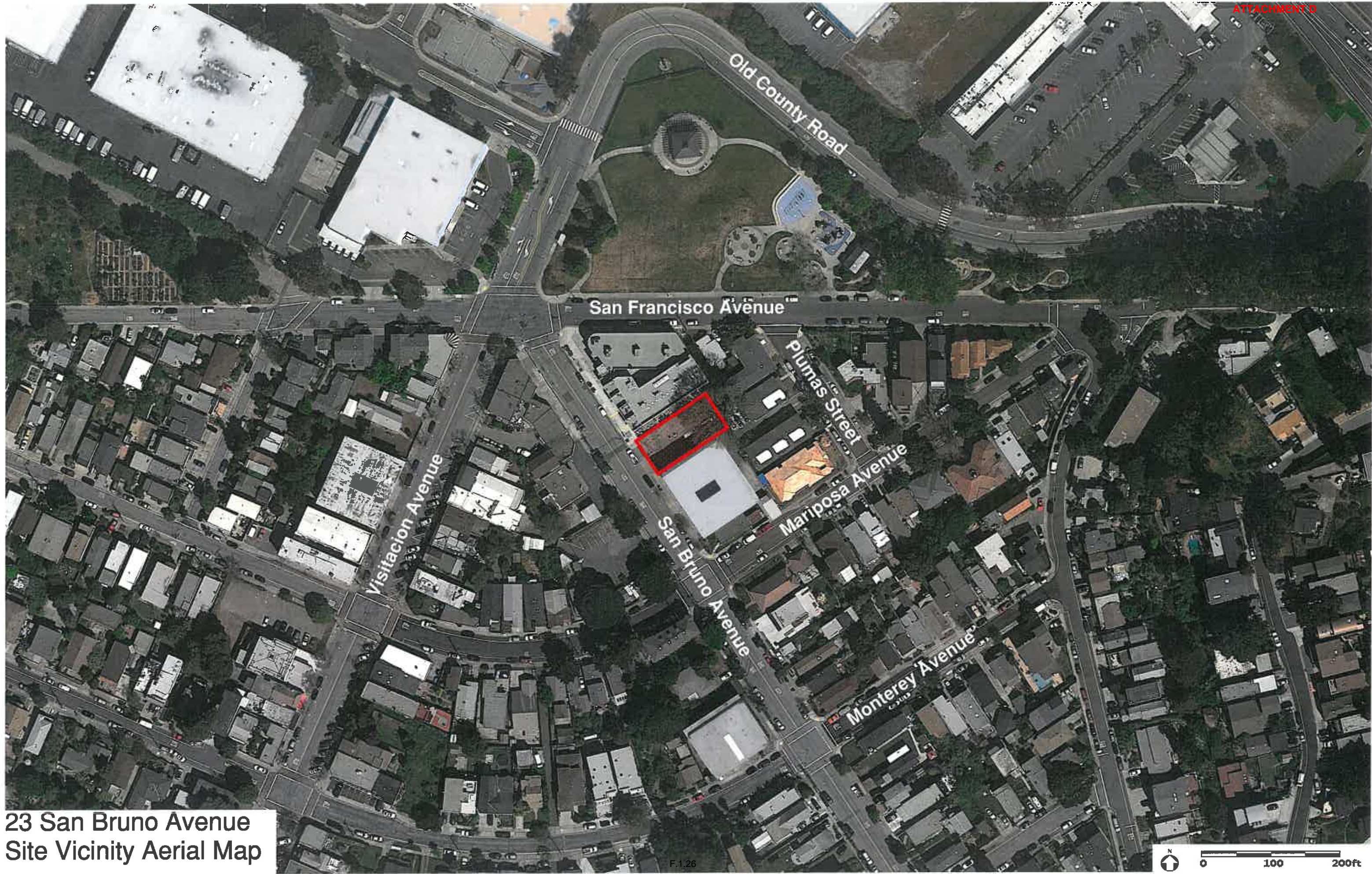
BMC 17.14.060.H

Size of Commercial Space: The Commission may approve less than 600 square feet of storefront space if it finds, *“that such lesser area is as large as possible for the intended storefront use, given the size, configuration, and physical constraints of the structure and the site.”*

The proposal meets this finding in that the 550 square foot commercial space would be as large as possible for the intended use. The size of this space is restricted by the lot size being 5,000 square feet, in combination with the development regulations requiring a rear setback, space required for a driveway and parking for the residences, trash and recycling enclosure space, walkway access, and the required elevator. All this is in balance with the City’s aim of providing for infill mixed use development, to include residential uses in this zoning district. The applicant has also provided a rear storage area of 83 square feet to help with storage needs for the building.

Approximately 50 square feet of commercial space could be added to the front of the site by eliminating the front planter, however that would be contrary to the other findings regarding incorporating landscaping, specifically landscaping to enliven the streetscape and it would result in a significantly less attractive development. Alternatively, the development could be reduced to three residential units, thereby reducing the parking requirements, but that would be in conflict with the City’s aim of providing for transit oriented development that reduces vehicle miles travelled, as expressed through the following Housing Element goal and policy:

- Goal H.E, *“Encourage compact, in-fill mixed use and transit oriented development to reduce vehicle miles travelled and greenhouse gas emissions”*
- Policy H.E.1, *“Encourage housing that supports transit oriented development (TOD) and smart growth to minimize automobile trips and reduce greenhouse gases.”*



23 San Bruno Avenue
Site Vicinity Aerial Map

1 San Bruno



35
San Bruno



23 San Bruno Ave



Site Photo - by Staff



carter bldg.
23 San Bruno Ave.
Brisbane, CA.
Joseph J. Railla AIA
415 637 9698 Dec 2012







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Printing Date:
 APR 06, 2015
 JUN 06, 2015

COLOR SCHEME

CARTER BLDG.
 23 San Bruno Ave.
 Brisbane, CA. 94005

JOB NO. 1501
 SHEET NO.
C-1
 OF 1 SHEETS



IRON GATE O.H. GARAGE
 DOOR 18 FT. x 8 FT. **FRONT ELEVATION**
 Scale: 1/4" = 1'-0"

Angelus Block Company, Inc. BURNISHED
 CONCRETE BLOCK MASONRY UNITS w/
 WHITE AGGREGATE
 8x8x16 STAGG. RODDED JOINTS



SOUTH ELEVATION
 Scale: 1/4" = 1'-0"

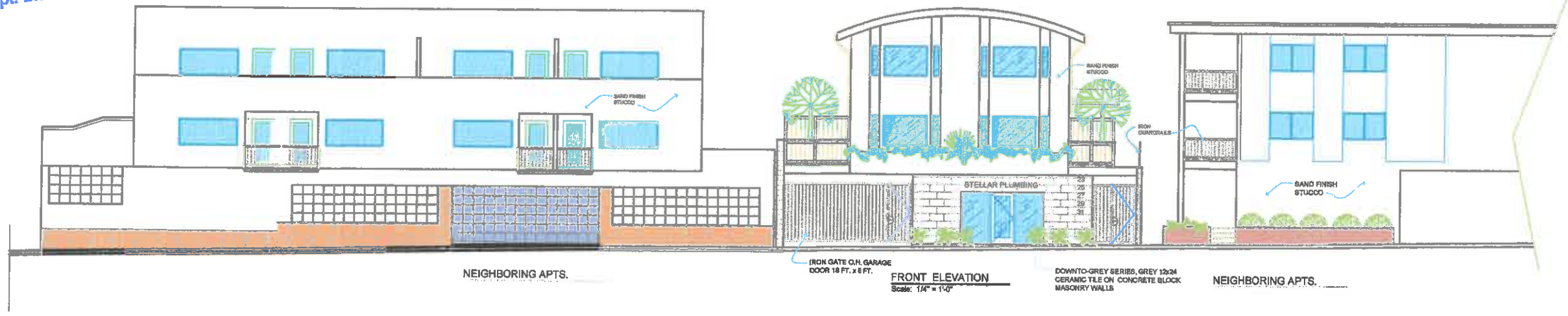
NATURAL GRAY CONC.
 BLOCK MASONRY WALLS
 8x8x16 STAGG.,
 RODDED JOINTS

- METAL STANDING SEAM ROOF - GREEN
- FASCIA, GUTTERS, DOOR & WDW SASH: "SAIL CLOTH"
- STUCCO
- METAL GUARD RAIL
- DOOR, WDW, D.S., BLDG. TRIM: "SPANISH MOSS"
- FRONT DOOR COLOR: "JAMESTOWN RED"
- WOOD FENCE & GATES: REDWOOD OR RED CEDAR

DRAWN BY: JJR

RECEIVED
NOV 25 2015

Comm. Dev. Dept. Brisbane



NEIGHBORING APTS.

IRON GATE O.H. GARAGE
DOOR 18 FT. x 8 FT.

FRONT ELEVATION
Scale: 1/4" = 1'-0"

DOWNTOWN-GREY SERIES, GREY 12x24
CERAMIC TILE ON CONCRETE BLOCK
MASONRY WALLS

NEIGHBORING APTS.



GHBORING APTS.

IRON GATE O.H. GARAGE
DOOR 18 FT. x 8 FT.

FRONT ELEVATION
Scale: 1/4" = 1'-0"

DOWNTOWN-GREY SERIES, GREY 12x24
CERAMIC TILE ON CONCRETE BLOCK
MASONRY WALLS

NEIGHBORING APTS.

DRAWN BY: JJR

Printing Date:
MAY 21, 2015
AUG 03, 2015

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CARTER BLDG.
23 San Bruno Ave.
Brisbane, CA. 94005 with NEIGHBORS

JOB NO. 1501
SHEET NO.

P-1
OF 1 SHEETS

CARTER BUILDING

23 San Bruno Avenue
Brisbane, CA. 94005

OWNER:
LON CARTER
465 VISITACION AVENUE
BRISBANE, CA. 94005
(415) 637-5866

APPLICATION NO.
PERMIT NO.
DATE:
BLOCK LOT
LOT AREA: 5,000 SQ. FT.
PLAN CHECK ENGINEER:
(415)

HEATED FLOOR AREA (INSIDE EXTERIOR WALLS):

	NET FLR. AREA	GROSS FLR AREA
RETAIL:	688 SQ. FT.	759 SQ. FT.
1st FLOOR:	2,756	2,847
UPPER FLOOR:	2,576	2,730

TOTAL HEATED AREA: 6,018 SQ. FT. 6,336 SQ. FT.

STAIRS/ENTRY: 226 SQ. FT. 226 SQ. FT.
GARAGE: 3,488 SQ. FT. 3,488 SQ. FT.

WALKWAY/GARDENS: 654 SQ. FT. 654 SQ. FT.
REAR GARDENS: 880 SQ. FT. 880 SQ. FT.

FLOOR AREA NOTE: 2013 C.B.C CHAPTER 2 "DEFINITIONS AND ABBREVIATIONS" SECTION 207 - F FLOOR AREA. "THIS DEFINITION IS THE AREA WITHIN THE SURROUNDING EXTERIOR WALLS OF A BUILDING". 2013 C.B.C. CHAPTER 10 "MEANS OF EGRESS" SECTION 1002 DEFINITIONS: FLOOR AREA, GROSS: "THE AREA WITHIN THE INSIDE PERIMETER OF THE EXTERIOR WALLS OF THE BUILDING".

ZONING: BRISBANE ORD. CHAPTER 17.14 NCRO NEIGHBORHOOD COMMERCIAL DISTRICT NCRO01 BRISBANE VILLAGE NCRO-2 DOWNTOWN BRISBANE

PLANNING DISTRICT:
QUADRANT:
TYPE OF CONSTRUCTION: V - 1-HR.
NO. OF STORIES: 3 HEIGHT LIMIT 28 FT.
OCCUPANCY: GROUND FLOOR R-3
UPPER FLOORS R-3

LOT COVERAGE: 90% OF 5,000 SQ. FT. = 4,500 SQ. FT. MAX.

CITY OF BRISBANE
COMMUNITY DEVELOPMENT DEPARTMENT
50 PARK PLACE
BRISBANE, CA. 94005-1310
KEN JOHNSON, Senior Planner
(415) 508-2120 fax (415) 467-5547
kjohnson@ci.brisbane.ca.us www.brisbaneca.org

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- A-2 PROPOSED GROUND FLOOR PLAN
- A-3 PROPOSED FIRST FLOOR PLAN
- A-4 PROPOSED UPPER FLOOR PLAN
- A-5 SOUTH, FRONT & REAR EXTERIOR ELEVATIONS
- A-6 NORTH EXTERIOR ELEVATION, LONGITUDINAL BUILDING SECTION A - A
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- D-1 EXISTING SITE PLAN & DEMO PLAN
- P-1 PROPOSED FRONT ELEVATION with NEIGHBORING BUILDINGS
- C-1 BUILDING COLOR SCHEME
- ST-1 PROPOSED FOUNDATION PLAN
- ST-2 FRAMING & PLYWOOD PLANS
- ST-3 MASONRY WALL SECTIONS, PARTY WALL DETAILS

DRAWN BY: JJR

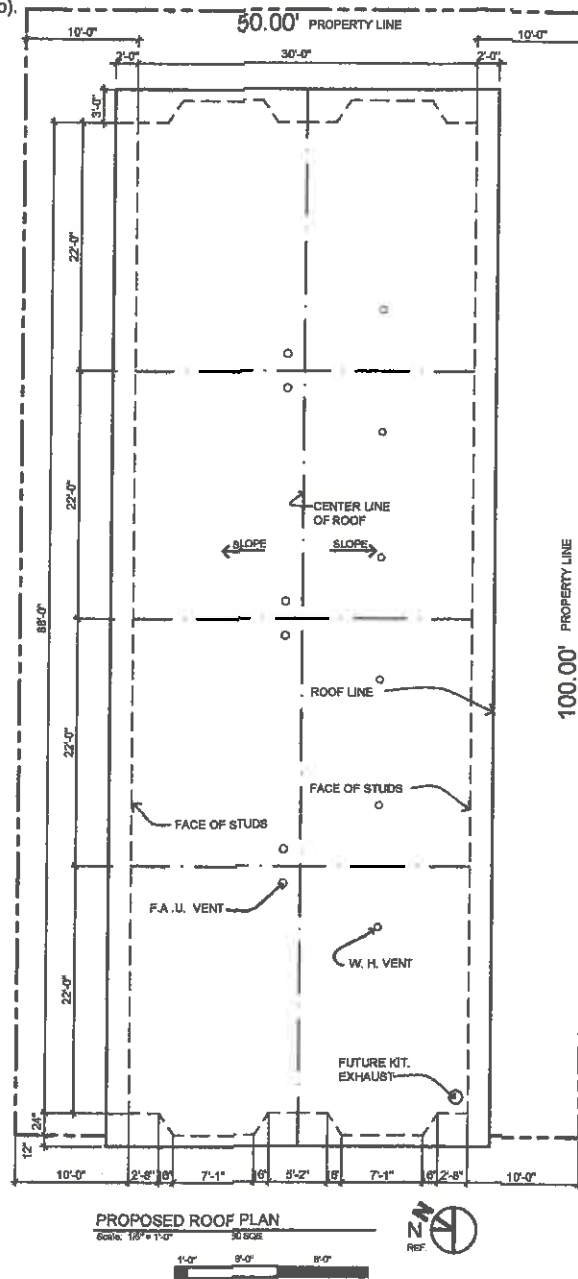
EARTHQUAKE DESIGN DATA:

CONTERMINOUS 48 STATES
2010 ASCE-7 STANDARD (37.6839 N, 122.40168 W)
SITE CLASS D - "STIFF SOIL" (Su 2,000 psf), RISK III/III
SPECTRAL RESPONSE ACCELERATIONS Ss and S1
SS AND S1 = MAPPED ACCELERATION VALUES
SITE CLASS D - Fa = 1.0, Fv = 1.500 S1 = 0.818
DATA BASED ON A 0.01 DEG GRID SPACING
Sms = FaSs = 1.766 g
Sm1 = FvS1 = 1.227 g
Sds = 2/3 Sms = 1.177 g
Sd1 = 2/3 Sm1 = 0.818 g
TL = 12 seconds

LIQUEFACTION POTENTIAL AT THE SITE IS VERY LOW.

2013 CALIFORNIA BUILDING CODE (CBC)
(Foundation excavation only, footings max. 24" deep).

2013 CALIFORNIA BUILDING CODE (CBC)
(California's Title 24 & Federal ADA)

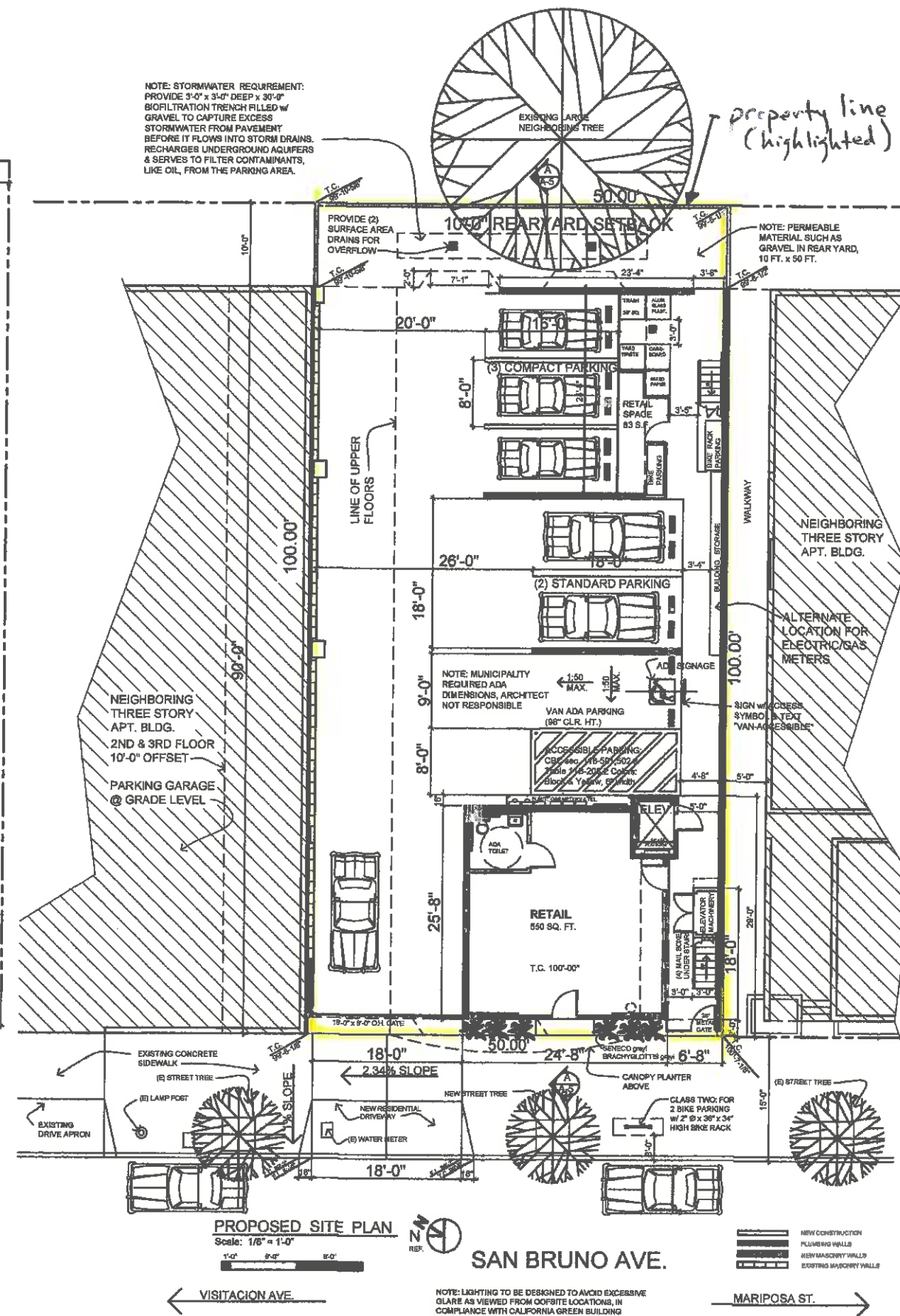


SCOPE OF WORK:

1. DEMO EXISTING (1) STORY BUILDING
2. CONSTRUCT GROUND FLOOR RETAIL AND PARKING STALLS
3. ADD 2ND FLOOR RESIDENTIAL UNITS

PROPOSED COMMERCIAL / RESIDENTIAL (DESIGN DEVELOPMENT DRAWINGS)

ATTACHMENT F



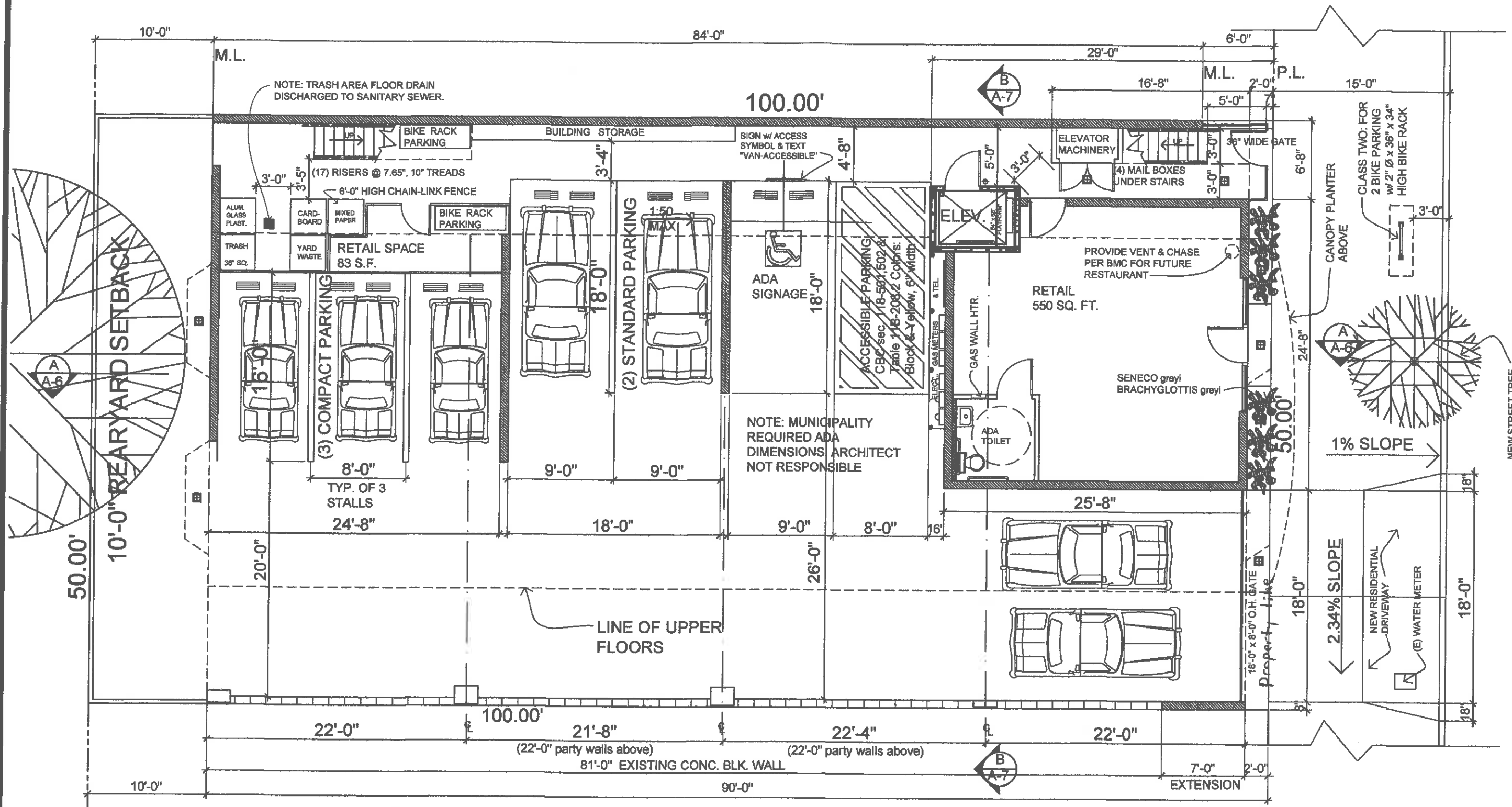
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CARTER BLDG.
 23 San Bruno Ave.
 Brisbane, CA. 94005 SITE & ROOF PLAN

JOB NO. 1501
 SHEET NO.
A-1
 OF 7 SHEETS

DRAWN BY: JJR



(FIRST) GROUND FLOOR PLAN

Scale: 1/4" = 1'-0"



- NEW STUD WALLS
- PLUMBING WALLS
- NEW MASONRY WALLS
- EXISTING MASONRY WALLS

F.1.34

THE OFFICIAL RECORDING OFFICE OF THE COUNTY OF SAN BRUNO, CALIFORNIA, HAS REVIEWED THIS PLAN AND IT IS HEREBY RECORDED AS SUCH. THE OFFICIAL RECORDING OFFICE OF THE COUNTY OF SAN BRUNO, CALIFORNIA, DOES NOT GUARANTEE THE ACCURACY OF THIS PLAN OR THE INFORMATION CONTAINED THEREIN.

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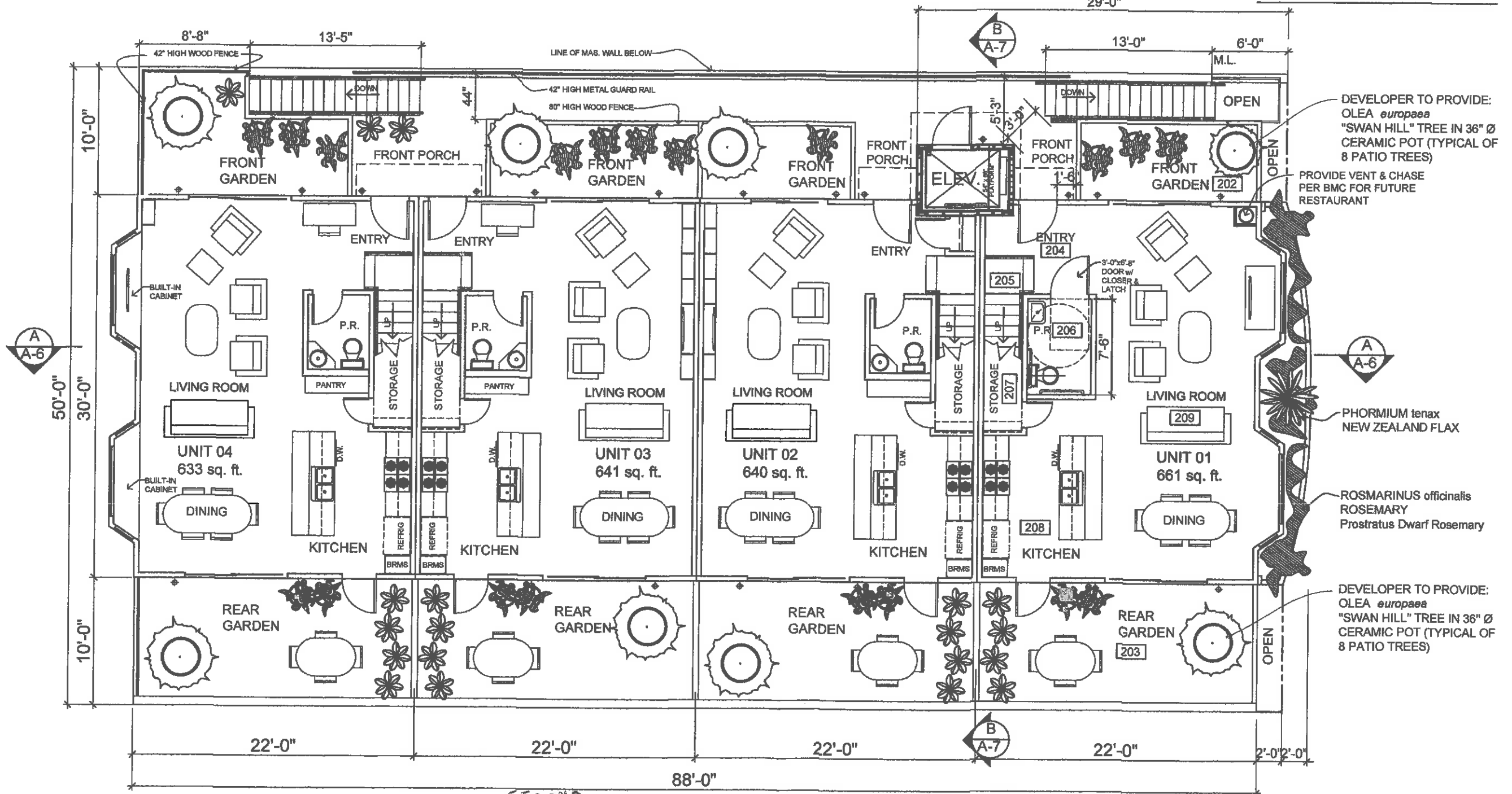
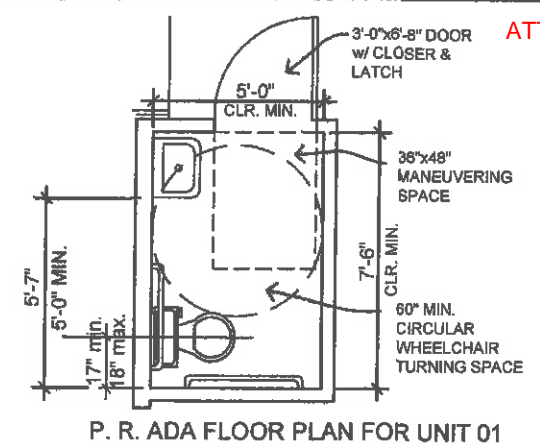
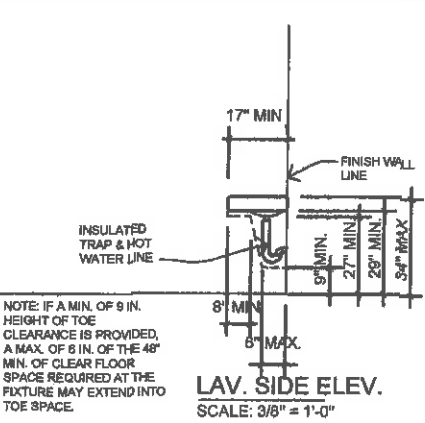
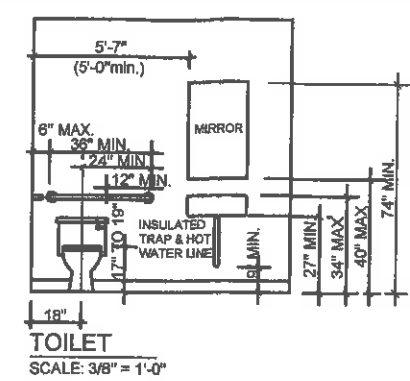
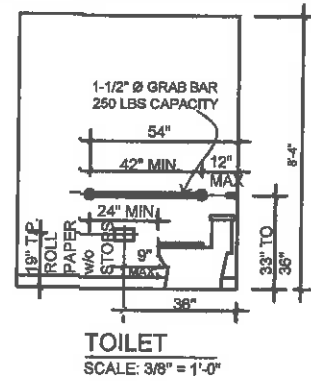
GROUND FLOOR PLAN

JOB NO. 1501
 SHEET NO.

A-2
 OF 7 SHEETS

ADA REFERENCE:
 2010 ADA STANDARDS FOR
 ACCESSIBLE DESIGN
 DEPT. OF JUSTICE 9-15-2010

ATTACHMENT F



SECOND
PROPOSED FIRST FLOOR PLAN
 Scale: 1/4" = 1'-0" TOTAL FLOOR AREA: 2,575 SQ. FT.



- NEW STUD WALLS
- PLUMBING WALLS
- NEW MASONRY WALLS

LANDSCAPE NOTE:
 DEVELOPER TO PROVIDE LANDSCAPING OF
 GARDEN AREAS (INCLUDING REAR YARD) SUBJECT
 TO PLANNING DIRECTOR APPROVAL, PRIOR TO
 OCCUPANCY.

DRAWN BY: J.J.R.

JOSEPH J. RAILLA AIA ARCHITECT
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FIRST FLOOR PLAN

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 Brisbane, CA. 94005

JOB NO. 1501
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A-3
 OF 7 SHEETS

THE ARCHITECT HAS PREPARED THIS DOCUMENT IN ACCORDANCE WITH THE PROFESSIONAL ARCHITECT ACT AND THE ARCHITECTS ACT AND IS NOT BEING PROVIDED TO ANY OTHER PARTY WITHOUT THE WRITTEN CONSENT OF THE ARCHITECT.

JOSEPH J. RAILLA AIA ARCHITECT
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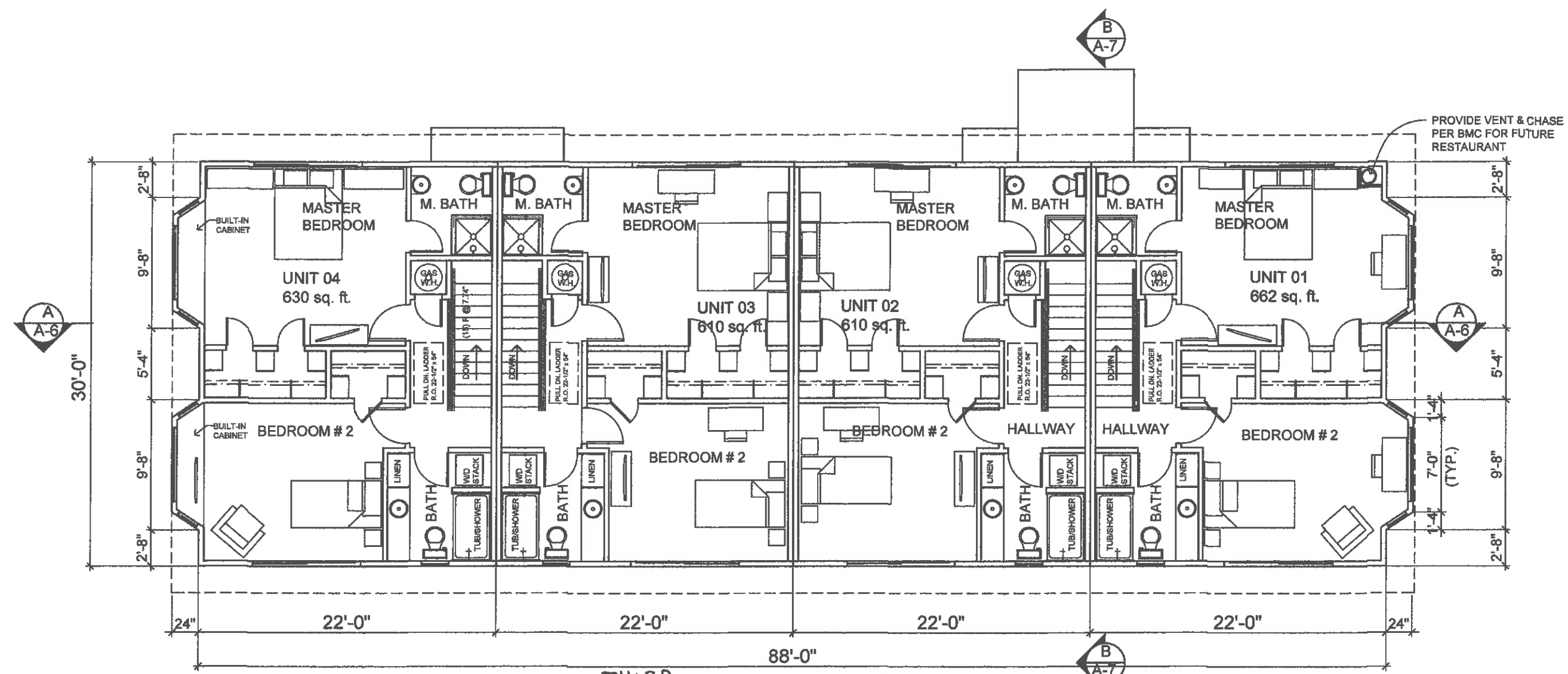
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 Brisbane, CA. 94005

JOB NO. 1501
 SHEET NO.
A-4
 OF 7 SHEETS

DRAWN BY: JJR



THIRD PROPOSED UPPER FLOOR PLAN

Scale: 1/4" = 1'-0"



- NEW STUD WALLS
- PLUMBING WALLS
- NEW MASONRY WALLS

ALL WORK SHALL BE IN ACCORDANCE WITH THE CALIFORNIA BUILDING CODE, THE CALIFORNIA MECHANICAL CODE, THE CALIFORNIA ELECTRICAL CODE, THE CALIFORNIA PLUMBING CODE, THE CALIFORNIA FIRE CODE, THE CALIFORNIA ENERGY CODE, THE CALIFORNIA ENVIRONMENTAL CODE, THE CALIFORNIA LAND USE CODE, THE CALIFORNIA OCCUPANCY CODE, THE CALIFORNIA SAFETY CODE, THE CALIFORNIA SIGNAGE CODE, THE CALIFORNIA SOUND CODE, THE CALIFORNIA TILT WALL CODE, THE CALIFORNIA WIND-BURST RESISTANCE CODE, THE CALIFORNIA WOOD PRESERVATION CODE, THE CALIFORNIA WOOD STRUCTURAL DESIGN MANUAL, THE CALIFORNIA WOOD PRESERVATION CODE, THE CALIFORNIA WOOD STRUCTURAL DESIGN MANUAL, THE CALIFORNIA WOOD PRESERVATION CODE, THE CALIFORNIA WOOD STRUCTURAL DESIGN MANUAL.

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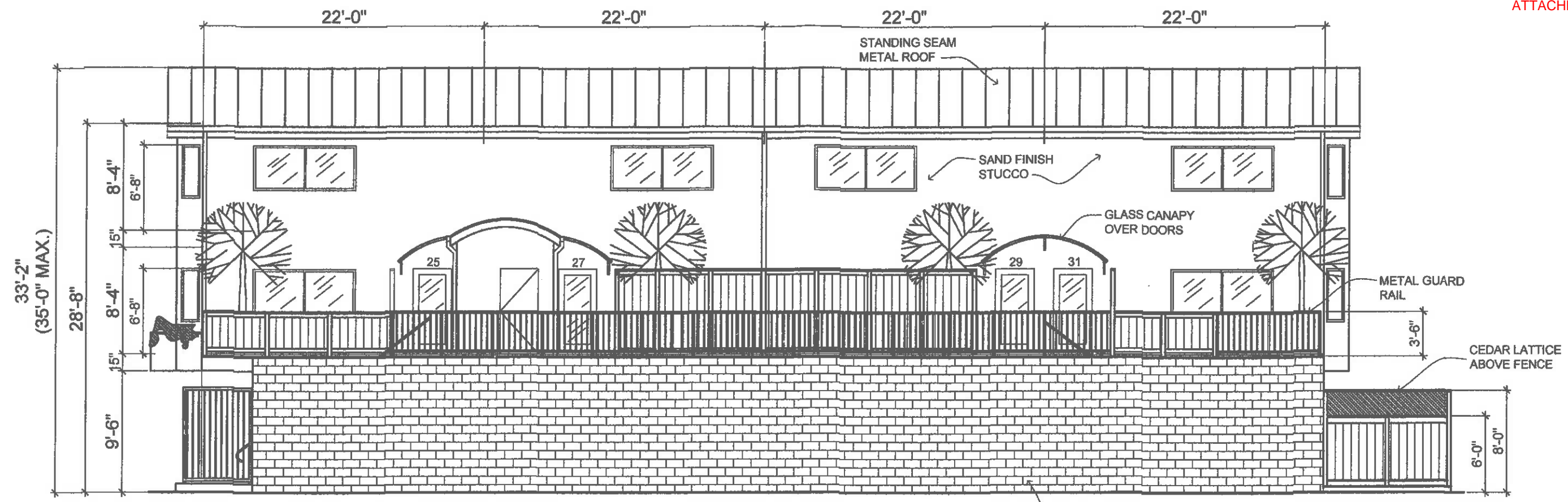
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 EXTERIOR ELEVATIONS

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 Brisbane, CA. 94005

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 SHEET NO.

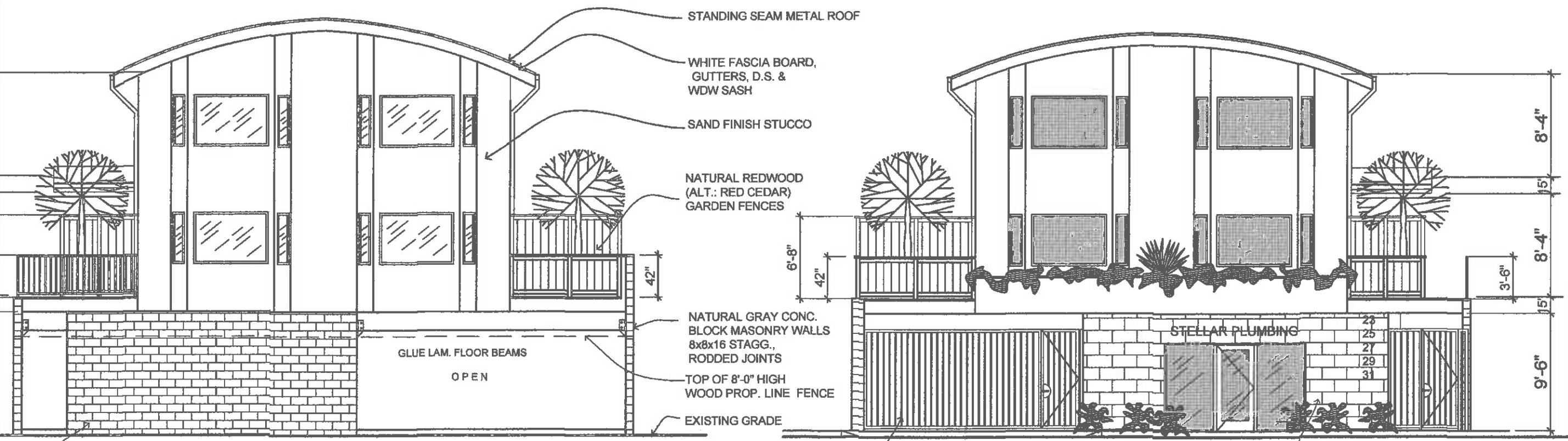
A-5
 OF 7 SHEETS



SOUTH ELEVATION
 Scale: 1/4" = 1'-0"

NATURAL GRAY CONC.
 BLOCK MASONRY WALLS
 8x8x16 STAGG.,
 RODDED JOINTS

DRAWN BY: JJR



REAR ELEVATION
 Scale: 1/4" = 1'-0"

FRONT ELEVATION
 Scale: 1/4" = 1'-0"

NATURAL GRAY CONC.
 BLOCK MASONRY WALLS
 8x8x16 STAGG.,
 RODDED JOINTS

NATURAL GRAY CONC.
 BLOCK MASONRY WALLS
 8x8x16 STAGG.,
 RODDED JOINTS
 TOP OF 8'-0" HIGH
 WOOD PROP. LINE FENCE
 EXISTING GRADE

IRON GATE O.H. GARAGE
 DOOR 18 FT. x 8 FT.

DOWNTON-GREY SERIES, GREY 12x24
 CERAMIC TILE ON CONCRETE BLOCK
 MASONRY WALLS

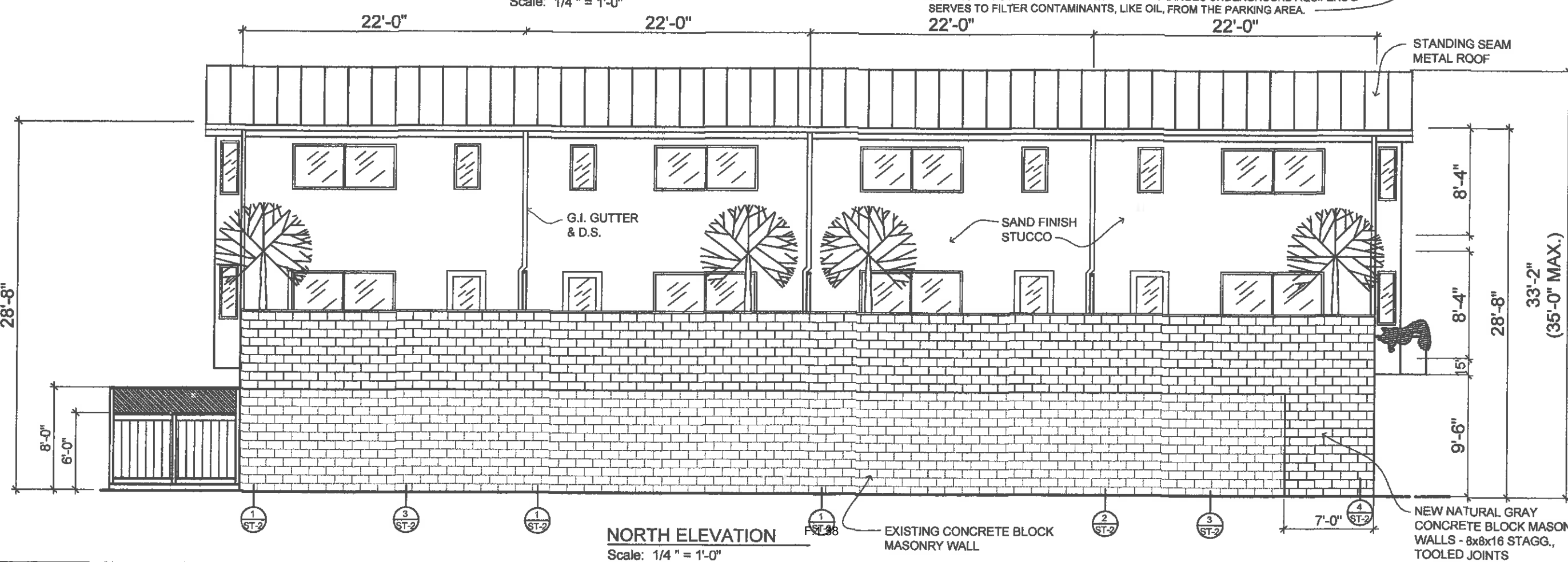
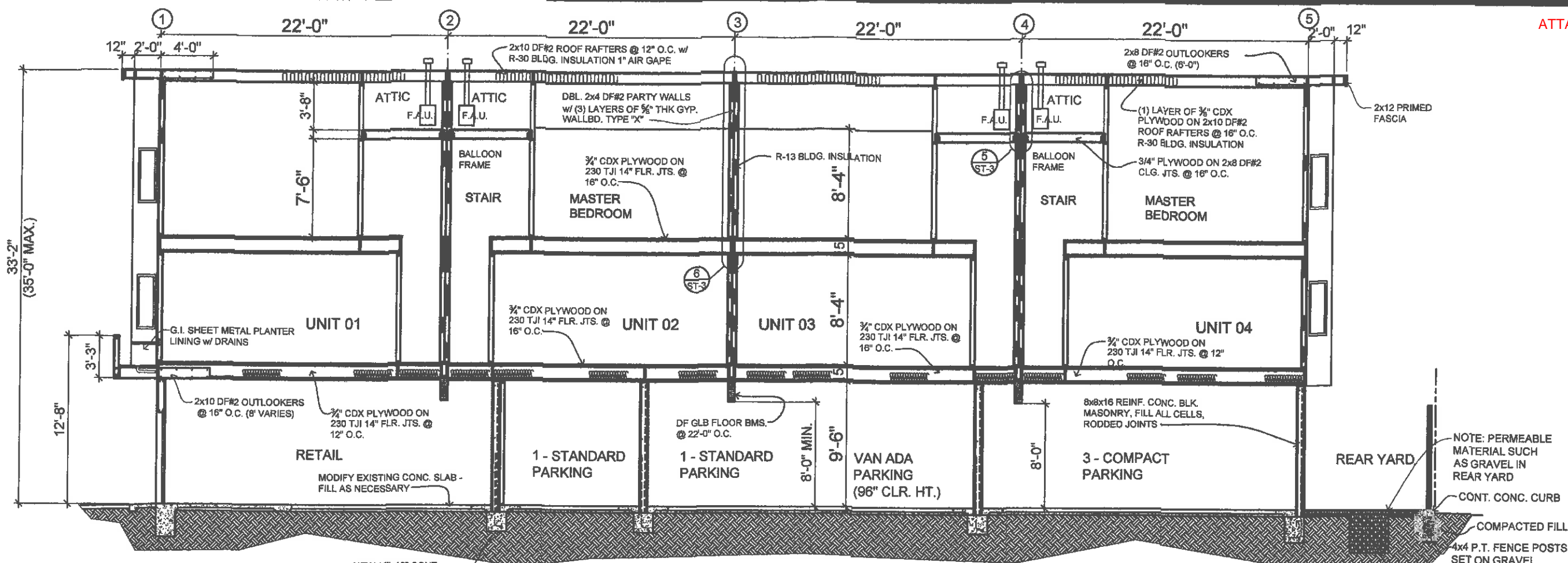
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 planning / design / architecture / administration
 5688 Henning Rd / Sebastopol / CA 95472 / (415) 637-9698

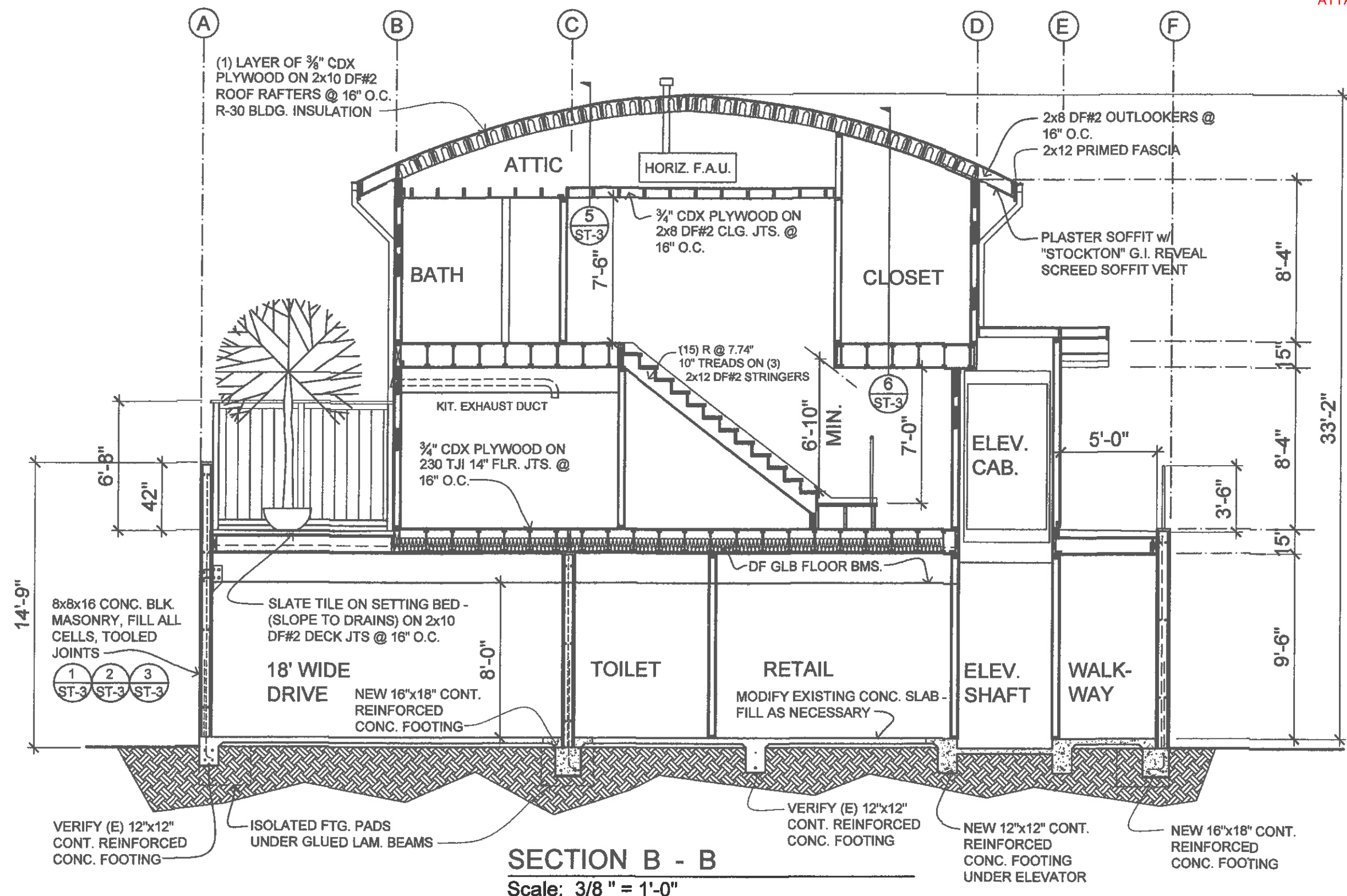
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 Brisbane, CA. 94005

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 SHEET NO.
A-6
 OF 7 SHEETS



DRAWN BY: JJR



SECTION B - B
Scale: 3/8" = 1'-0"

DRAWN BY: JJR

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CROSS SECTION

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Brisbane, CA. 94005

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SHEET NO.

A-7
OF 7 SHEETS

THE STATE OF CALIFORNIA
COUNTY OF SAN MATEO
COMMUNITY DEVELOPMENT DEPARTMENT
1501 SAN BRUNO AVE.
BRISBANE, CA 94005
TEL: (415) 637-9698
WWW.SANMATEO.CA.GOV

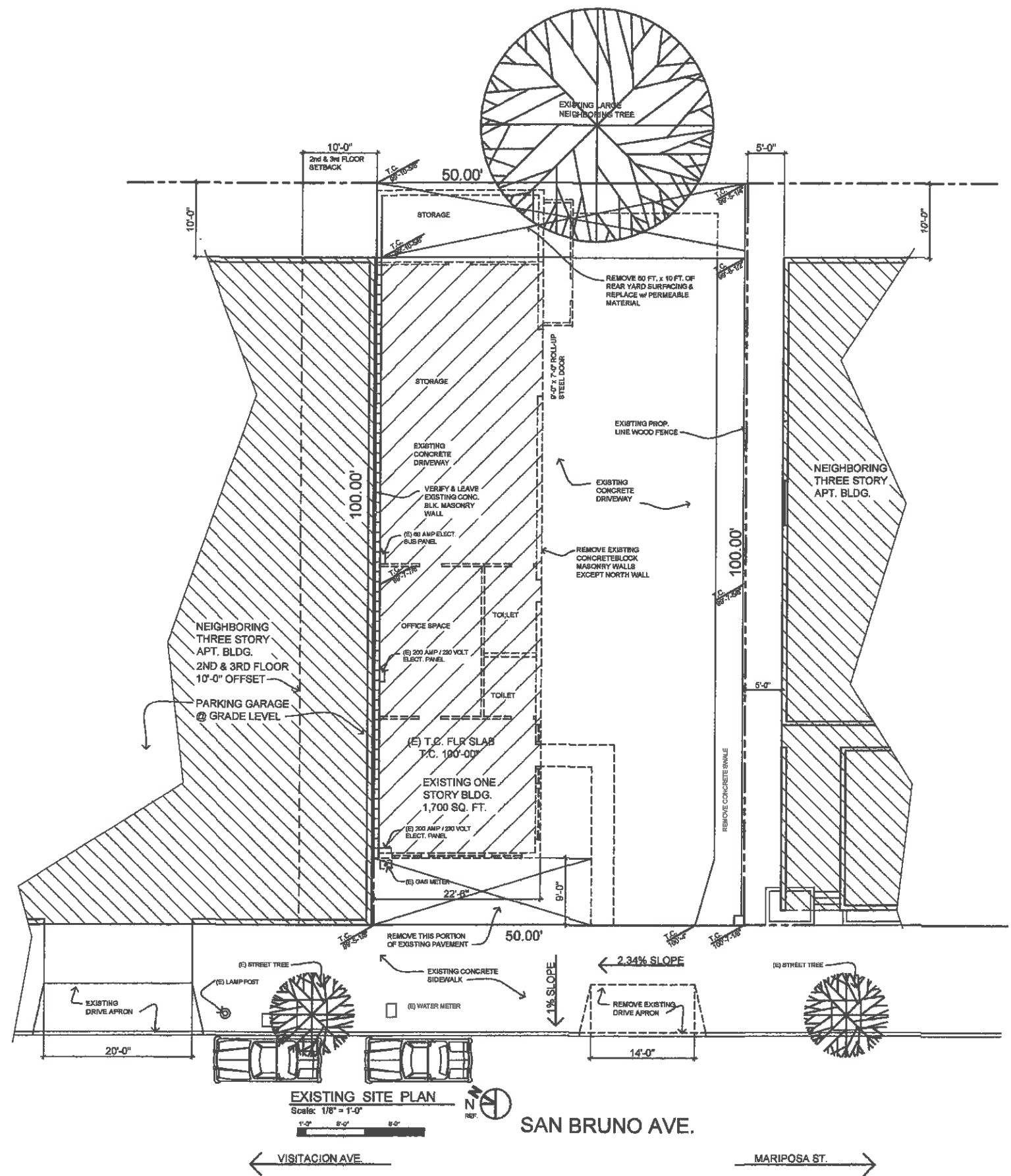
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Printing Date:
MAY 27, 2015

EXISTING BLDG.
SITE PLAN
CARTER BLDG.
23 San Bruno Ave.
Brisbane, CA. 94005 & DEMO. PLAN

JOB NO. 1501
SHEET NO.
D-1
OF 1 SHEETS

DRAWN BY: JJR



- STORMWATER NOTES:**
- EXISTING CONCRETE SLAB TO BE MODIFIED (NOT REMOVED) & EXISTING CONCRETE FTGS. TO REMAIN. PROJECT DOES NOT CREATE &/OR REPLACE 2,500 SQ. FT. OR MORE OF IMPERVIOUS SURFACE.
 - DIRECT ROOF RUNOFF TO SANITARY SEWER.
 - ALL WALKS, PARKING AREAS, DRIVEWAY ARE UNDER COVER. NO UNCOVERED PARKING.
 - REAR YARD TO HAVE PERMEABLE SURFACE.
 - STORM DRAIN:** MARK ON-SITE INLETS w/ "NO DUMPING! FLOWS TO BAY" OR EQUIVALENT.
 - FLOOR DRAINS:** PLUMB INTERIOR FLOOR DRAINS TO SANITARY SEWER.
 - PARKING GARAGE:** PLUMB INTERIOR PARKING GARGAE FLOOR DRAINS TO SANITARY SEWER.

- STORMWATER NOTES:**
- NO EXISTING VEGETATION. PLANTS TO BE DROUGHT TOLERANT, MIN. USE OF PESTICIDES. USE EFFICIENT IRRIGATION SYSTEM; DESIGN TO MINIMIZE RUN OFF.
 - TRASH AREA:** DIRECT FLOOR DRAIN TO SANITARY SEWER.
 - DESIGN FOR DISCHARGE OF FIRE SPRINKLER TEST WATER TO SANITARY SEWER.
 - THIS PROJECT IS NOT A "HIGH PRIORITY SITE" **GRADING PERMIT IS NOT REQUIRED.**
 - BEST MANAGEMENT PRACTICE (BMP)** SEE ATTACHED SAN MATEO COUNTYWIDE WATER PREVENTION PROGRAM'S CONSTRUCTION BMP. CONTRACTOR TO IMPLEMENT THE APPLICABLE BMPs ON THE PLAN SHEET.

Balcony Pavers

Roof Color

Stucco

Subway Tile